BEFORE THE COMMISSION ON JUDICIAL CONDUCT OF THE STATE OF WASHINGTON

In re the Matter of:

The Honorable Stephen R. Shelton, Judge of the Puyallup Municipal Court.

CJC No. 6284-F-148

STIPULATION, AGREEMENT, AND ORDER OF REPRIMAND

The Commission on Judicial Conduct and the Honorable Stephen R. Shelton, Judge of the Puyallup Municipal Court, stipulate and agree as follows. This Stipulation and Agreement is submitted pursuant to Commission on Judicial Conduct Rule of Procedure 23 and shall not have any effect until approved by the Washington Commission on Judicial Conduct.

STIPULATED FACTS

1. The Honorable Stephen R. Shelton ("respondent") is now, and was at all times referred to herein, the Judge of the Puyallup Municipal Court.

2. On September 11, 2009, respondent presided over an in-custody video arraignment of a defendant charged with domestic violence harassment for allegedly threatening his fiancé, whose initials are "C.A."

3. The charge was supported by a general police report. The report is attached hereto as Attachment 1. According to the report, the defendant called the police at 1:21 a.m. on September 11, 2009, and reported that following an argument in which he locked himself in a bedroom, C.A. unlocked the bedroom door with a butter knife, entered the bedroom, and threw the knife and a drinking glass at him. The police interviewed both C.A. and the defendant

STIPULATION, AGREEMENT, AND ORDER OF REPRIMAND Page 1 of 11 CJC No. 6284-F-148 shortly after the call. C.A. acknowledged throwing a butter knife and a drinking glass at the defendant, and that the glass broke against a wall and cut the defendant's hand. C.A. stated, however, she threw the knife and glass at the defendant in self-defense after he threatened to hit her with a belt. The police determined the defendant was the primary aggressor, and arrested him. The police report also indicated C.A's involvement, and noted the report would be forwarded to the D.V. advocate and prosecutor for review of possible charges against her.

4. At approximately 11:00 a.m. on the same day of the defendant's arrest (but prior to his arraignment), C.A. arrived at the Puyallup Police Department and made a new statement in a supplemental police report. This supplemental report is attached hereto as Attachment 2. In this supplemental statement, C.A indicated she lied to the police at the scene about being threatened by the defendant, because she was afraid of being arrested. She stated it was not her intention to protect the defendant, and that she knew it was wrong to lie about being physically threatened.

5. At approximately 1:00 p.m. on September 11, 2009, the defendant's arraignment proceeding took place. It lasted approximately nine minutes. A transcript of this proceeding is attached hereto as Attachment 3. The respondent, the prosecuting attorney, and C.A. were present in the court room. The defendant and a public defender appeared via video feed from the Puyallup Jail. After preliminary advisements, the defendant indicated his intention to plead guilty, agreeing the police reports were the sole evidence supporting the charged offense of domestic violence harassment. As the prosecutor submitted the signed agreement and police reports to the respondent, the prosecutor directed the respondent's attention to the supplemental police report. Prior to accepting the defendant's stipulation and waivers, respondent reviewed both the general and supplemental police reports. Respondent then determined neither the

STIPULATION, AGREEMENT, AND ORDER OF REPRIMAND Page 2 of 11 CJC No. 6284-F-148 defendant nor the public defender had yet been provided, and were not aware of, the supplemental police report containing C.A.'s later statement to the police.

6. After considering the situation and reviewing the records, respondent found probable cause existed to support the charge against the defendant, but declined to accept the defendant's stipulated plea and waiver of trial and counsel. Instead, respondent announced he would set the matter over to a pretrial conference so the parties would have the opportunity to consider the supplemental police report. After hearing this announcement, C.A. asked the respondent if she could make a comment. Respondent denied this request, stating, "No ma'am, you can have a moment in a minute, trust me." After another brief pause, respondent directed C.A. to stand, and summoned the court bailiff to handcuff her. After verifying that no one other than the defendant resided with her, respondent explained:

Okay, I'm going to go ahead and give [the defendant] an opportunity to maintain all of his rights, that's why I've not accepted his plea. I'm going to, at this point in time, find you [C.A.] in contempt of court because you have written a second statement stated, ah, stating you "called the police, they came and I lied and said [the defendant] had threatened me which is untrue. I want to recant my statement. I was frightened and afraid I would be arrested." I'm gonna find you in contempt of court. I'm gonna impose a day in jail. So you'll be released in the morning. This gives the City an opportunity to further review the case and if [the defendant] is still in custody on Monday, then I'll certainly be reviewing his case at pre-trial. If he's able to post bail, then he will still be scheduled to come to court on Monday afternoon. It's the order of the court. Thank you, gentlemen.

C.A. was thereafter taken from the courthouse and booked into the Puyallup Jail, where she spent the night, and was released from custody the following morning.

STIPULATION, AGREEMENT, AND ORDER OF REPRIMAND Page 3 of 11 CJC No. 6284-F-148

<u>AGREEMENT</u>

A. Respondent Violated the Code of Judicial Conduct.

1. Based on the stipulated facts, respondent agrees he violated Canons 1, 2(A), and 3(A)(1) of the Code of Judicial Conduct by summarily jailing C.A. as a contempt sanction, without authority and contrary to law. Respondent agrees he misinterpreted RCW 7.21 by failing to abide by the law governing contempt, which constituted a misapplication of clearly established Washington law.

2. Canon 1 requires judges to uphold the integrity and independence of the judiciary. Canon 2(A) requires judges to avoid impropriety and the appearance of impropriety in all their activities. Canon 3(A)(1) requires judges to perform the duties of their office impartially and diligently and to be faithful to the law and maintain professional competence in it.

3. Respondent summarily imposed punitive contempt sanctions against C.A.¹ A judge may summarily impose punitive contempt sanctions "upon a person who commits a contempt of court within the courtroom if the judge certifies that he or she saw or heard the contempt...[and] only for the purpose of preserving order in the court and protecting the authority and dignity of the court." RCW 7.21.050. Contempt of court is defined as, among other things, "intentional [d]isorderly, contemptuous, or insolent behavior toward the judge while holding the court, tending to impair its authority, or to interrupt the due course of a trial or other judicial proceedings." RCW 7.21.010(1)(a). Given the liberty interest at stake, to ensure due process, the use of summary contempt power under RCW 7.21.050 requires adherence to several procedural requirements. For instance, a judge imposing contempt sanctions for conduct

¹ "Punitive" contempt sanctions are imposed to punish a past contempt of court for the purpose of upholding the authority of the court. RCW 7.21.010(2). "Remedial" contempt sanctions are imposed for the purpose of coercing performance when the contempt consists of the omission or refusal to perform an act that is yet in the person's power to perform. RCW 7.21.010(3).

committed within the courtroom must provide the person committing the contempt an opportunity to speak in mitigation of the contempt "unless compelling circumstances demand otherwise." RCW 7.21.050. In addition, a judge must sign and enter a written order reciting the facts and stating the contempt sanctions imposed. RCW 7.21.050.

In answering the Commission's allegations, respondent reasoned that he believed 4. at the time he was acting in accordance with the law governing contempt by finding C.A.'s admission of a false statement to be "intentional" and "contemptuous...behavior toward the judge while holding the court," which tended to "interrupt the due course of...judicial proceedings." RCW 7.21.010. Respondent explained C.A. was present in court and was a material witness in the prosecution. Her admission of lying to avoid being arrested resulted in the arrest of the defendant, and cast doubt over the propriety of his arraignment. Respondent was concerned that C.A. may have lied to avoid being arrested. Absent her false statement, respondent believed it was likely that C.A. would have been considered the primary aggressor, and may have been arrested for domestic violence assault. Respondent reasoned that, given the serious nature of domestic violence, and his concern for preserving the integrity of domestic violence laws, it was necessary to take C.A. into custody to "preserve the order, authority and dignity of the court," because by ignoring C.A.'s admission of lying, it might imply the court is not able or willing to take action when false statements decisively impact judicial proceedings. RCW 7.21.050. Finally, respondent explained that he did not provide C.A. "an opportunity to speak in mitigation of the contempt," based on his concern that she might incriminate herself, and on his interpretation of the "compelling circumstances" exception stated in the statute. RCW 7.21.050. See respondent's Answer to the Statement of Charges, Attachment 4, for details of his reasoning.

5. Respondent agrees his decision to impose summary contempt sanctions against C.A. was not supported by RCW 7.21 or other Washington law. C.A's conduct, however characterized, did not occur within the courtroom, was not directed at the court or judge, and did not fall within the definition of contemptuous behavior. Respondent's decision to jail C.A. overnight was not necessary to preserve order in the court, or to protect the authority and dignity of the court. In addition, respondent failed to comply with the procedural requirements of RCW 7.21.050 by not entering a written order and by failing to provide C.A. an opportunity to speak in mitigation of the contempt.

6. Respondent agrees his reasoning was in error, and that his prior experience as a prosecutor and as a judge involved with issues of domestic violence caused him to over-analyze the situation. Respondent assures the Commission his conduct will not be repeated. Respondent has since reviewed the statutory requirements of a judge's contempt authority, voluntarily enrolled in further judicial training regarding RCW 7.21, and concedes that he did not have a proper basis to hold C.A. in contempt.

B. Imposition of Sanction.

1. Out of respect for judicial independence, an honest but mistaken application of the law is not usually considered judicial misconduct. Certain instances of legal error by a judge, however, may transgress the Code of Judicial Conduct. Where the legal error is a violation of clear and settled law and results in the deprivation of a fundamental constitutional right, such error may constitute judicial misconduct. Compare, for example, <u>In re Ladenburg</u>, CJC No. 4939-F-130 (2006) with <u>In re Curda</u>, 49 P.3d 255 (Alaska 2002).²

2. Respondent and the Commission agree that the appropriate level of discipline to impose in this matter is a written reprimand, as described in RCW 2.64.010(6) and in the Terminology section of the Commission of Judicial Conduct Rules of Procedure. A "reprimand" is an intermediate level of disciplinary action imposed by the Commission.

3. In determining the appropriate level of discipline to impose, the Commission considers several nonexclusive factors stated in Commission on Judicial Conduct Rule of Procedure 6(c). These factors evaluate the characteristics of the misconduct, in addition to respondent's service as a judge and his response to this disciplinary matter.

a. Characteristics of Misconduct, CJCRP 6(c)(1)(A)-(H). Several of these factors favor a mitigated sanction. Respondent's conduct at issue here constituted an isolated incident, not a pattern of behavior. No evidence suggests respondent intentionally transgressed

² In his Answer to the Statement of Charges, respondent cited two opinions from the state of Alaska as persuasive, which hold that judicial disciplinary sanctions may be inappropriate when the use of contempt powers by a judge against a victim of domestic violence constitutes an isolated and mistaken application of unclear law. <u>Raphael v. State</u>, 994 P.2d 1004 (Alaska 2000); <u>In re Curda</u>, 49 P.3d 255 (Alaska 2002). Given the facts of the proceedings at issue in this matter, however, respondent recognizes that his failure to comply with the well-settled requirements of RCW 7.21 resulted in the deprivation of C.A.'s fundamental constitutional rights. Based on these circumstances, respondent agrees that disciplinary sanctions are appropriate in this matter.

the Code of Judicial Conduct or otherwise acted with malice or improper motivations or desires. Respondent maintains, and the Commission does not dispute, that the contempt proceedings at issue were not intended to unfairly punish C.A. or otherwise violate the law. Respondent's consistent position has been that his conduct was motivated by a sincere, but mistaken desire to maintain decorum in his courtroom and prevent an injustice from being committed upon the court. Respondent's demeanor during the contempt proceedings was calm, and his language was neither insulting nor offensive. On the other hand, however, the nature and extent of respondent's conduct was significantly injurious. By jailing C.A. overnight, respondent impermissibly violated her liberty interest and right to due process. The authority of a judge to summarily hold an individual in contempt is a significant responsibility that should be exercised with extreme caution. Although C.A. may have implicated herself in the crimes of domestic violence assault and providing a false statement to a public servant, those potential criminal charges were not properly before the court, nor is it within the court's authority to file criminal charges. C.A. entered respondent's courtroom as a purported victim of domestic violence, and was therefore owed a heightened degree of respect and protection by those who administer the criminal justice system, as is codified by Washington's Crime Victim's Bill of Rights.

b. Service and Demeanor of the Judge, CJCRP (6)(c)(2)(A)-(F). Each of these factors favor a mitigated sanction. Respondent has served as a judge for over 17 years, and has never been subject to any prior disciplinary action. As both a former criminal prosecutor and current judge, respondent has devoted significant attention to issues of domestic violence in the community. Respondent partnered with another city's municipal court judge to establish the first Domestic Violence Victim Impact Panel in the State of Washington, and was a founding member of the East Pierce County Alliance Against Domestic Violence. Respondent has served on numerous judicial committees and boards, and has held significant leadership positions in the state judiciary. Respondent has cooperated with the Commission's investigation, has acknowledged the acts occurred, and has committed to avoid similar conduct in the future. Respondent has a general reputation as being fair, impartial, courteous, and respectful to all people appearing in his court, and as one who maintains professional judicial decorum when addressing difficult circumstances and individuals.

4. Respondent agrees he will exercise caution to avoid engaging in similar future acts. Respondent also agrees he will review the Code of Judicial Conduct and the statutory language of RCW 7.21 to ensure any future contempt proceedings comply with the substantive and procedural requirements of Washington law. After being informed of the Commission's Statement of Allegations, respondent voluntarily received supplemental judicial training on the topic of domestic violence, presented by the National Association of Woman Judges in Seattle. Respondent also voluntarily received further judicial training regarding RCW 7.21.

5. Respondent agrees to attend additional training focused on issues of domestic violence awareness/prevention. Respondent will pay for any costs associated with this training, and agrees to have the training approved in advance by the Commission's Chair, or the Chair's designee. Respondent will provide proof of satisfactory completion of this remedial measure within one year from the date this stipulation is entered.

6. The allegations of misconduct brought against respondent were filed by an anonymous complainant. The complainant remained anonymous during these proceedings. Respondent agrees he will not engage in any retaliatory conduct with regard to any person known or suspected to have cooperated with the Commission or who was otherwise associated with these proceedings.

STIPULATION, AGREEMENT, AND ORDER OF REPRIMAND Page 9 of 11 CJC No. 6284-F-148 7. In accepting this Stipulation and Agreement, the Commission takes into account respondent's cooperation with the Commission's investigation and his acknowledgement of the Canon violations.

8. Respondent agrees that by entering into this Stipulation and Agreement, he waives his procedural rights and appeal rights in this proceeding pursuant to the Commission on Judicial Conduct Rules of Procedure and Article IV, Section 31 of the Washington State Constitution.

her

Hon. Stephen R. Shelton Respondent

Anne M. Bremner Peter A. Altman Attorneys for Respondent

<u>5-245-11</u> Date

5-25-11

Date

Phillip Ginsberg Disciplinary Counsel for the Commission on Judicial Conduct

STIPULATION, AGREEMENT, AND ORDER OF REPRIMAND Page 10 of 11 CJC No. 6284-F-148 Date

Date

Date

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Hon. Stephen R. Shelton Respondent

Anne M. Bremner Peter A. Altman Attorneys for Respondent

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Disciplinary Counsel for the Commission on Judicial Conduct

STIPULATION, AGREEMENT, AND ORDER OF REPRIMAND Page 19 of U CJC No. 6284-F-148

ORDER OF REPRIMAND

Based on the Stipulation and Agreement presented above, the Commission on Judicial Conduct hereby orders Respondent, Judge Stephen R. Shelton, REPRIMANDED for the violations of the Code of Judicial Conduct set forth above. Respondent shall fulfill the terms of the agreement as set forth above.

Dated this <u>Stay</u> day of <u>July</u> Kat <u>M.O'</u> , 2011

Kathleen O'Sullivan, Presiding Officer Commission on Judicial Conduct

STIPULATION, AGREEMENT, AND ORDER OF REPRIMAND Page 11 of 11 CJC No. 6284-F-148

Transcript of hearing Puyallup Municipal Court September 11, 2009 Judge Stephen R. Shelton

J = Judge Stephen R. Shelton D = Defendant C.A. H = Defense attorney P = Prosecuting attorney

Unknown: (Inaudible). criminal harassment (inaudible).

J: Thank you. **When the state your name, sir**.

D:

J: And sir, can you see and hear me okay?

D: I can barely see you, but I can hear you good.

J: Good, and I'm currently in open court, it's open to the public, there are members of the public present. It is my understanding there is a lady now sitting at the table who is appearing on your case. Please state your name ma'am.

- C.A:
- J:
- C.A:
- J: Thank you, ma'am.
- C.A: Yes sir.

J: And, for the morning, at for the morning of the morning of the morning, at for the morning of the morning a violation of state law of harassment, which is domestic violence related. It is alleged that you verbally threatened to harm someone considered to be your girlfriend, for the maximum penalty is a year in jail and a \$5,000 fine. So do you understand the charge and the maximum penalty?

Transcript of hearing

6284 Page 2

C.A: Ah, yes sir.

J:

J:

J: And, Manual formal presentation please.

- H: Certainly Your Honor. And I have discussed (inaudible) decided to plead guilty Your Honor (inaudible) reviewed the police report in this case and he's decided to plead guilty Your Honor. (Inaudible) He's asked that he be sentenced today (inaudible) reviewed the forms entirely. (Inaudible) He understands the recommendation (inaudible).
- D: That's correct, and another thing I'd like to add is I'm in school and I've worked for the same job for three years and if you'd take that into consideration I'd appreciate it.
- J: Well, one step at a time. You fully understand you're giving up your rights in allowing the court to read the report and if I do find you guilty then we would discuss conditions of sentence. At that point any comments you would make, such as the one you just made, would be appropriate, but not at this point. So 09008236 is the police report number.

P: There's also a supplemental attached to that Your Honor.

Thank you ma'am. [Judge takes approximately three minutes to review the police report.] **Control** have you had an opportunity to look at the supplemental report, which is the second statement by the alleged victim in this case?

P: It should have been faxed over to the jail.

Okay. I've read the report and certainly based on the officer's arrival and the comments made by there's probable cause to take him into custody on the charge of threatening to hit her with a belt, hit her like a dog like you did last time. So I think there's certainly probable cause for the charge of harassment. I will not accept this stipulation to the record. I will go ahead and set the matter for pretrial conference on Monday afternoon for the city to review this further because of the supplemental report. Bail will be amended from no bail to \$1,000 cash or bond. And for the supplemental report in time, I will appoint you to represent him and Mr. (inaudible).

C.A: Sir, may I make a comment please, sir.

J: No, ma'am, you can have a moment in a minute, trust me. [There is approximately 20 seconds of silence.] Mr. bailiff.

Transcript of hearing

please put your hands behind your back.

C.A: Yes sir.

[sound of handcuffs clicking]

J: Please sit down. Who do you live with?

C.A: I live with

J: And anyone else live in the home?

C.A: No.

J: Okay, I'm going to go ahead and give an opportunity to maintain all of his rights, that's why I've not accepted his plea. I'm going to, at this point in time, find you in contempt of court because you have written a second statement stated, ah, stating you 'called the police, they came and I lied and said he had threatened me which is untrue. I want to recant my statement. I was frightened and afraid I would be arrested.' I'm gonna find you in contempt of court. I'm gonna impose a day in jail. So you'll be released in the morning Ah, this gives the city an opportunity to further review the case and if a still in custody on Monday, then I'll certainly be reviewing his case at pretrial. If he's able to post bail, then he will still be scheduled to come to court on Monday afternoon. It's the order of the court. Thank you gentlemen.

H: Your Honor, may I get a copy of that second statement?

J: Yes, you sure can.

[hearing concludes]

Puyallup Police Arrest Report Incident No

Page 1 of 4

IBR Disposition:	Arrest	Case Management Disposition:	
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Related Cases:

Case Report Number Agency

Non-Electronic Attachments Additional Distribution Count Attachment Type CIT - Citation (copy) PPD - Puyallup City Prosecutor 1 **DVF** - Domestic Violence PPD - Puyallup City Prosecutor 2 Supplemental Forms CPE - Copy / Picture of Evidence PPD - Puyallup City Prosecutor 1 (copy) PPD - Puyallup City Prosecutor NCO - No-contact Order (copy) 1 PPD - Puyallup City Prosecutor HWS - Handwritten Statement Form 1

Location Address:			Location Name:	
City, State, Zip:	Puyallup, WA 98372		Closs Street.	
Contact Location:			City, State, Zip:	Puyallup, WA 98372
CB/Grid/RD:	9426 - Puypa Grid		District/Sector:	PY_N1 - Puyallup - North
Occurred From:	9/11/2009 01:21:00 Frida	у (Occurred To:	
Notes:				

Offense Details: 1341 - Harassment / Verbal Threats Only

Domestic Violence:	Yes Child Abuse: No	Gang Related: No		Juvenile:	No
Completed:	Completed	Crime Against:		Hate/Bias:	None (No Bias)
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Arrestee A1:			•	PDA: No
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Weapon:	None	1997 - A. M.	Auto	matic:	an an an an an an an an an ann an ann ann an a	پېرېد ۵ ده. ده مه در يې در معمدي ورو ^{ر و} ۵	antan dan kanal sana sana sa
Other Weapon:			Ċ	aliber:	 Constraints and a second second system of second secon		· ··· ·
Action:		· · · · ·	and a second	Sauge:	na 2011 haa ayaa hada ahar senaraw waxaa ahaa waxaa dadaa ahaa aha	•	· ·
	• • • • • •		reading to the second	and a second	an tau an shapita 1996 a aa dar daa daa daa daa daa daa daa da	n en la companya na esta de la companya de la comp	
Manufacturer:			. L	ength:			

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Puyallup Police Arrest Repu...

Incident No.

Page 3 of 4

Make:		Finish:	######################################	
Importer:	ann dhahann fanns. Naa o gaar sagar an garan na sar an garan dharan dhaanna ka an gaad ah oo sanahaann "An dha bagad Agad May mart	Grips:	աներառվիկությունյություն երկառների կուների հանրակությունը, որոնցությունը, որոնցությունը կորթյունը հանրակություն 	
Model:	· · · · · · · · · · · · · · · · · · ·	Stock:	neer het ween bestellen Monethen Helden de Helden werden geweiten in der des sehren der sehren der sower der so	
Weapon Notes:			and an an and an	

Victim V1:	Vi	cti	n.	V1	:	f
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PDA: No

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Aliases:	-		· ·	
DOB:	Age: 31	Sex: Female Race: White	Ethnicity:	Non-Hispanic
Height:	5' 7" Weight: 140	Hair Color: Brown	Eye Color:	Hazel
Address:		County:	Phone:	
City, State Zip:	Puyallup, WA 98372	Country:	Business Phone:	9.49 - 949 - 949 - 949 - 949 - 959 - 979 - 979 - 979 - 979 - 970 - 970 - 970 - 970 - 970 - 970 - 970 - 970 - 97
Other Address:			Other Phone:	
Resident:	Full - Time Resident	Occupation/Grade:	Employer/School:	ferge gent 2 fan inne plênt it it die fan die fan die fan die fan die strangen. Naagene gegen het gewyne gene o
SSN:			Place of Birth:	1999 - 1999 - 1999 - 1999 - 1997 -
Driver License No:		Driver License Washington State:	Driver License Country:	United States of America
Attire:			Complexion:	, 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 19
SMT:	dag na sana ana ang sana ang sana da na ang sana da na ang sana da na ang sana da na sana da na sana da sana da Na sana da na sana da s		Facial Hair:	, ματό ματα τη τη τη τη τη τη ματηρογική αυτοριά Γου Τάνα Του Τάνα το μου δάλα <mark>ματορι</mark> ά τη τη δεά τη τη του ματηροποιηση - -
Victim Of:	1341 - Harassment / Verl	bal Threats Only	Facial Shape:	977 ya 1976 - 1976 - 1976 - 1976 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1
as manifest a to a tot be to de la sectore d' fra merer are provide	Individual	Circumstances:	Weapon Used:	Code Table No code tables exist locally. not found
Injury:		Testify: Yes	Reporting Statement Obtained:	Yes
Type of Injury:	none		Fire Dept Response:	no
Hospital Taken To:		Medical Release Obtained:	Taken By:	44 a lan a ng an
Attending Physician:		Hold Placed By:		*****************

Victim Offender Relationships

Offender:	Relationship:	
- Invalid ID value	Victim Was Girlfriend	

		·			
Law	Type;		Justifiable Homicide	4	
Enforcement Officer Killed	Assignment:	· · · · · · · · · · · · · · · · · · ·	Circumstances:	:	·., ·
or Assaulted	Activity:				
Information	·	·			

Victim Notes:

Investigative Information

Means;	Between 1800 and 0600 hours	
means;	Between 1800 and 0600 hours	

Vehicle Activity: NONE

Direction Vehicle Traveling:

Motive:

To injure the victim

Synopsis:

Narrative:

On 09/11/09 at approximately 0121 hours Officer Melzo and I were dispatched to the dispatched to the dispatched to the report of a domestic violence assault in progress. Dispatch advised that a male identified as dispatched and reported that his fiance dispatched to the background about being hit by a belt and having her head pushed into a wall. Dispatch documented that she repeatedly talked about the belt.

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Incident No

Officer Melzo and I arrived on scene and observed a male walking in the parking lot near the F building. Officer Melzo contacted the male who was identified as **building** told Melzo that his fiancée threw a glass at him and the glass broke when it hit the wall. She also threw a butter knife at him. He stated that they had been arguing and she left the residence. He locked himself in the bedroom and she used a knife to open the locked door. Once inside she threw the knife and a glass at him. He said that is why he left. He was very calm.

I contacted the female who was extremely upset and shaking. She appeared very fearful. She explained that she was waiting for him in the apartment because he had been out and she did not know where. He returned and had been drinking. He consumed several more beers and left the bottles on the counter. An argument ensued about his drinking and they both mutually agreed to end their engagement and relationship. She stated that she left to cool down from the argument. She reported that during the argument that he threatened to damage her property. When she returned the door to the bedroom was locked. She used the butter knife to open the locked door to the bedroom they shared. She stated that she went inside to get her laptop because she was afraid that he was going to damage it. She said that once she was inside the told her that he was going to "hit me like a dog like last time." She said that she was extremely fearful of him because he had assaulted her and strangled her in the past and the Tacoma Police responded. She said that she had recanted because she thought they could work things out. She said that approximately a week prior, he had struck her again and pushed her head into a wall but she did not call the police. She stated that she did throw the glass and knife at him in self defense. She completed a written statement.

rebuked these claims and said that should be that she had brought the belt into the room.

I took to be noted that the entered the room of her own will and used the knife to bypass the lock. This report will be forwarded to the DV advocate and prosecutor for review for possible charges for

I booked into the Puyallup Jail and issued him the temporary NCO. Alluise was provided with a copy of the order.

Reviewed By:	• •	Reviewed Date:	
			·
			. *

Puyallup Police Supplemental Report

Incident No.

Page 1 of 3

Count

A: No	Homeland Security:	No	Subject:	DV HARASSMENT	83
					Cid
IBR Disposition:	Arrest	Case	Managem Dispositi		ent l
Forensics:	None Required	Repo	orting By/Da	ate: PPD270 - Berg, John 9/11/2009 15:09:03	- - - -
Case Report Status:	Approved	Revie	ewed By/Da	ate: PPD213 - Bellmer, Pete 9/11/2009 15:42:16	
**************	971 - 1971 - ⁹ - 1993 - 1994 - 1994 - 1994 - 1994 - 1994 - 1994 - 1994 - 1994 - 1994 - 1994 - 1994 - 1994 - 1994			ՠֈ֍ՠՠֈ֍ՠֈ֍ֈ֎ֈ֎ՠֈֈֈՠֈ֎֎ՠֈ֎ֈ֎ՠֈ֎֎ՠֈ֎ՠֈ֎ՠֈ֎ՠֈ֎ՠֈ֎ՠֈ֎ՠ	

Related Cases:

Case Report Number

Non-Electronic Attachments Attachment Type

Location Address: Location Name: Puyallup Court/Jail Puyallup, WA 98372 City, State, Zip: Cross Street: City, State, Zip: Puyallup, WA 98371 Contact Location: 1 CB/Grid/RD: 9426 - Puypd Grid District/Sector: PY_N1 - Puyallup - North Occurred To: Occurred From: 9/11/2009 01:21:00 Friday Notes:

Additional Distribution

Offense Details: 1341 - Harassment / Verbal Threats Only

Agency

Domestic Violence:	Yes Child Abuse: No	Gang Related: No	Juvenile:	No
Completed:	Completed	Crime Against:	Hate/Bias:	None (No Bias)
Criminal Activity:			Using:	n (1968) - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 19 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 - 1977 -
Location Type:	Apartment	Type of Security:	Tools:	**************************************
Total No. of Units Entered:		Evidence Collected: None		**************************************
Entry Method:		аланы ананы аланы аланы тайына аланы жаланды жалан жаларын алан калан тайын алан жалан жалары жалан жалан так Алан		
Notes:	4 4			1999 - 1797 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 -

Offense Details: 7803 - Safekeeping - Property

Domestic Violence:	No Child Abuse: No	Gang Related:	No	Juvenile:	No
Completed:	Completed	Crime Against:		Hate/Bias:	None (No Bias)
Criminal Activity:	~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~	, , , , , , , , , , , , , , , , , , ,	**************************************	Using:	1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1999 - 1 1
Location Type:	Corrections Facility/Jail	Type of Security:	,	Tools:	бараан талан байлан талар талар талар байлан соолоо байлан сайл байлан талар талар талар талар талар талар тал -
Total No. of Units Entered:	**************************************	Evidence Collected:	None		ee maandaan ah
Entry Method:	ante e António por la fijo filo – e caj enorme y - rease e nor e por escerator e organisme e -	anderen an sense and a stand of the sense of t	na hayanna in administration ya sayahada ya yakada ya yakada ya yakata ina kata yakata ina kata ya	n de com en a construir a construir andere a construir de la defensa a participa de la construir a serie de la La	vientegaantiet in eenen faktioningen en gespoor in tij neerd it degenaamstellike soor tekningen verstelderen e A - e
Notes:	ал тайн төр тогуйн дан америк нэн нэм нэм нэм нэм тогуйн цан американ нэм хан гайн дан америк америк нэм нэм нэ Т	aanaa dhaan iyo iyo dhaxaa aay iyo iyo ahaa ahaa karaa ahaa ahaa ahaa ahaanaa iyo dhaxaa ahaa ahaada oo ahaa ha	er en en hannen anne fra en efter en promonen i de ander er en bla angen en var para en en en de er para en	n and a second and a second and a second and a second a second a second and a second and a second and a second	n ang na pertaga mang pangkan pangkan penak ang na pangkan penak penak ang pangkan dipadeng pang penak penak p

						- <u> </u>		
Call Source:	Dispatched	Assi	sted By:				· · ·	
Phone Report:	No	1	Notified:					in the second
Insurance Letter:					270 - Berg			
Entered On:	9/11/2009 15:09:03	Appro	oved By:	PPD	15075 - M	cNiven, Nic	chole	
Approved On:	9/15/2009 11:24:52	Exceptional Cle	arance:					
Adult/ Juvenile Clearance:	· · · · · · · · · · · · · · · · · · ·	Exceptional Clearan	ce Date:					
Additional Distribution:	PPD - Puyallup City	Other Dist	ribution:				andro-Hillysampan Allinney, , i i feynyn roeffyd ar y farfyg, n. ry	
	Prosecutor PPD - DV Advocate	• •	•					:
lidation Processing	Distribution Date: 10/29/2009	County Pros. Atty.	Juven	ile X	Other	CPS	Supervisor:	
	By MCNIVEN, NICHOLE	City Pros. Atty.	Milita	iry	DSHS	PreTrial		
	Use Only - No Secondary Insure correct agency, CB/Grid/RD			d	Printe		', 2010 - 10:44 d By: House, Nat	

in the report.

Puyallup Police Supplen. Ital Report

Incident Nc

Page 2 of 3

Offense:	10058					Serial No:					
Offender:	1		•			OAN:				,	
Weapon:	None				, t	Automatic:					
Other Weapon:		-				Caliber:					
Action:						Gauge:					
Manufacturer:						Length:		• • •			
Make:		1	•			Finish:		 	•		
Importer:				· · · · · · · · · · · · ·		Grips:					
Model:	· · · · ·			• • • • • • • • •		Stock:	•	 		1	,
Neapon Notes:		· · · · · · · · ·						 		·····	

1

Other Entity C		 			PDA: No
Aliases: DOB	Age: 31	Sex: Fem ale	Race: White	Ethnicity:	Non-Hispanic
Height:	5' 7'' Weight: 140	Hair Color: Br	own	Eye Color:	Hazel
Address:		County:	ana	Phone:	
City, State Zip:	Puyallup, WA 98372	Country:		Business Phone:	*
Other Address:				Other Phone:	
Resident:	Full - Time Resident	Occupation/Grade:		Employer/School:	
SSN:				Place Of Birth:	
Driver License No:		Driver License State:	Washington	Driver License Country:	United States of America
Attire:	la anno e e e e e e e e e e e e e e e e e e		1. J. 1. 1.	Complexion:	-
SMT:			· .	Facial Hair:	and the second
Entity Type:	Other Individual	Reporting Statement Obtained:	Yes	Facial Shape:	· · · ·
Entity Notes:	n i nito ni	Oblanieu.	·	te no e se	· · · · · · · · · · · · · · · · · · ·

Property Item No. 1/1: 3000 - Personal - Purse / Handbag

Other Common Item:		Photographed:	· · · · · · · · · · · · · · · · · · ·	
Description:	black purse	Fingerprinted:		
Quantity:	1	Contents Sampled:	• • •	
Finding Location:		Owner:	2	
Status:	K - Held For Safe Keeping (Includes Other Impounds)	Value:	· · · · ·	
Recovered Date:		Make/Brand:	an na internet en	
Recovered Value:	in a second s	Model:		
Field Tested:	e e e e e e e e e e e e e e e e e e e	Serial No:	n na	·
Field Test Results:		OAN:	and the second secon	
Property Disposition:	Booked into Property	Insurance Company:	en e	. •
Disposition Location:	Puyallup PD	Policy No:		
Vehicle Information:		e ktore i na stanovnih	and the second	
License:	ay analysi anthra oli Maraali anno soorendaho dalki keessa an amanaaaaannonnonnan haa na'aa aa aa	Locked:	an ann an	
Licerise State:	ω αρμητική από είναι που είναι είναι το πουνού το στου Μάλλο από μαρμοριμού μουρού το τρεεί το το το ^τ ο τ	Keys in Vehicle:	ν γλατική ματοπογιατική του που αποδούστου το του του του του του του του του τ	
License Country:	en en an anna amha Marsannana an spanapanan mannanna an ar taonas - mannaista ang an e e	Delinquent Payment:		
Vehicle Year:	ын сунутр адаалалалык жала алалала кийинин кийининин бийинин биттта адааладыратын таастала кистттүнд су	Victim Consent:		
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Vehicle Style:	and and a second s	Damage:		· · · · ·
Primary Vehicle Color:	an a	Damaged Area:		
Secondary Vehicle Color:	and a second s	Tow Company:	and Anna an	• •
VIN:	aa ahoo ay oo laa ahaa ahaan ahaan ahaan ahaan ahaan ahaan ahaan ahaa ahaa ahaa ahaa ahaa ahaa ahaa ahaa ahaa a	Tow Consent:	na da anti-anti-anti-anti-anti-anti-anti-anti-	
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Puyallup Police Supplemental Report

Incident No.

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Special Features:	Hold Requested By:	
ig Information:		,
Drug Type:	Drug Measure:	
Drug Quantity:	Drug Measure Туре:	
Jewelry Information:		
Metal Color:	Total # of Stones:	
Metal Type:	Inscription:	
Stone Color:	Generally Worn By:	
Firearm Information:		
Caliber:	Length:	
Gauge:	Finish:	
Action:	Grips:	
Importer:		
		,
Property Notes:		

Enter	Date	Time	WACIC	LESA	Initial	Release Info.	Date	Time	Release No.	Release Authority
Clear	· · ·		·		•	Owner Notified			Operators Na	ime

Investigative Information

Means:	Motive:
Vehicle Activity:	Direction Vehicle Traveling:
Synopsis:	
Narrative:	On September 11, 2009 at approximately 14:30 hours, I was dispatched to Puyallup Municipal Court to pick up one adult female that is now in custody, under an order from the judge. The female, Example , was transported to the Puyallup Jail where she was book under the court order, related to this case.

· · · · · · · · · · · · · · · · · · ·				
Reviewed By:			Reviewed Date:	
i Reviewed by.		× .	REVIEWED Date.	
	4			

Puyallup Police Supplemental Report

Incident No.4

PDA: No	Homeland Security: N	No Subject: DV HARRASSMENT	a se
			••
IBR Disposition:	Arrest	Case Management	1:13
Forensics:		Disposition: Reporting By/Date: PPD264 - Temple, Dave 9/11/2009 17:0	1.12
Case Report Status:	Approved	Reviewed By/Date: PPD213 - Belimer, Pete 9/11/2009 18:	
ase Report Status.	Approved	Reviewed By Date. PPD213 - Delimer, Pete 9/11/2009 18:,	:3:28
	· · · · · ·		
lated Cases:			
ase Report Number	Agency	alenden medere for en	
n-Electronic A	Itachments		
tachment Type	uaerinienits	Additional Distribution	Count
WS - Handwrit	ten Statement Form	PPD - Puyallup City Prosecutor	. 1
	nt/Statement of	PPD - Puyallup City Prosecutor	1
ights (all langu	ages)		
ocation Address:		Location Name: Puyallup Court/Jail	•
City, State, Zip:	Puyallup, WA 98372	Cross Street:	•
Contact Location:		City, State, Zip:	
CB/Grid/RD:	9426 - Puypd Grid	District/Sector: PY_N1 - Puyallup - North	
Occurred From:	9/11/2009 01:21:00 Fr	iday Occurred To:	1. 1946 - 161 - 161 - 161 - 16
Notes:			the second s
	4044 11		
	- Construction of the second	ent / Verbal Threats Only	
Completed:	Yes Child Abuse:	No Gang Related: No Juvenile: Crime Against: Hate/Bias:	No None (No Bice)
Criminal Activity:	Completed	Using:	None (No Bias)
Location Type:	Apartment	Type of Security: Tools:	-
Total No. of Units		Evidence Collected: None	enne stande freins and st
Entered:			•
Entry Method:			· · · · ·
Notes:			·
			•
fense Detail	s: 7803 - Safekeep	ing - Property	•
Domestic Violence:	No Child Abuse:	No Gang Related: No Juvenile:	No
Completed:	Completed	Crime Against: Hate/Bias:	None (No Bias)
Criminal Activity:		Using:	
Location Type:	Corrections Facility/		•
Total No. of Units Entered:	•	Evidence Collected: None	
	and the second	a series and the series of the	· · · ·
	· · · · · · · · · · · · · · · · · · ·		
	ource: Dispatched	Assisted By:	
		Notified:	
Phone F	Report:		Vn S
Phone F Insurance	Report: Letter:	Entered By: PPD264 - Temple, Da	
Phone F Insurance Enter	Report: Letter: ed On: 9/11/2009 17:01	1:13 Approved By: PPD15075 - McNiven	
Phone F Insurance Enter Approv	Report: Letter: ed On: 9/11/2009 17:01 ed On: 9/15/2009 11:25	1:13 Approved By: PPD15075 - McNiven	
Phone F Insurance Enter Approv	Report: Letter: ed On: 9/11/2009 17:01 ed On: 9/15/2009 11:25 rance:	Approved By: PPD15075 - McNiven 5:11 Exceptional Clearance: Exceptional Clearance Date:	
Phone F Insurance Enter Approv Adult/ Juvenile Clea	Report: Letter: ed On: 9/11/2009 17:01 ed On: 9/15/2009 11:25 rance:	Approved By: PPD15075 - McNiven 5:11 Exceptional Clearance: Exceptional Clearance Date:	
Phone F Insurance Enter Approv Adult/ Juvenile Clea Additional Distri	Report: Letter: ed On: 9/11/2009 17:01 ed On: 9/15/2009 11:25 rance: pution: PPD - Puyallup Prosecutor PPD - DV Advo	1:13 Approved By: PPD15075 - McNiven 5:11 Exceptional Clearance: Exceptional Clearance Date: O City Other Distribution:	
Phone F Insurance Enter Approv Adult/ Juvenile Clea Additional Distri	Report: Letter: ed On: 9/11/2009 17:01 ed On: 9/15/2009 11:25 rance: pution: PPD - Puyallup Prosecutor PPD - DV Advo	1:13 Approved By: PPD15075 - McNiven 5:11 Exceptional Clearance: Exceptional Clearance Date: O City Other Distribution:	, Nichole
Phone F Insurance Enter Approv Adult/ Juvenile Clea	Report: Letter: ed On: 9/11/2009 17:01 ed On: 9/15/2009 11:25 rance: pution: PPD - Puyallup Prosecutor PPD - DV Advo	1:13 Approved By: PPD15075 - McNiven 5:11 Exceptional Clearance: Exceptional Clearance Date: O City Other Distribution: 0/29/2009 County Pros. Atty. Juvenile X	, Nichole S Supervisor:
Phone F Insurance Enter Approv Adult/ Juvenile Clea Additional Distri Idation Processin	Report: Letter: ed On: 9/11/2009 17:01 ed On: 9/15/2009 11:25 rance: pution: PPD - Puyallup Prosecutor PPD - DV Advo g Distribution Date: 10 By: MCNIVEN, NICI ment Use Only – No Si	1:13 Approved By: PPD15075 - McNiven 5:11 Exceptional Clearance: Exceptional Clearance Date: Other Distribution: 0 City Other Distribution: 0/29/2009 County Pros. Atty. Juvenile X HOLE City Pros. Atty. Military DSAD Distribution:	, Nichole S Supervisor:

Puyallup Police Supplemental Report

Incident No.

Page 2 of 2

Entry Method:

Notes:

	1341 - Harassment / Verbal Threats Only	Serial No:	
Offender:	A1 -	OAN:	na n
Weapon:		Automatic:	nik na
Other Weapon:	and the second	Caliber:	na na sana ang sana s Sana sana sana sana sana sana sana sana
Action:	and the second	Gauge:	na na haran na haran Ana haran na
Manufacturer:		Length:	ninaranan menerukan m
Make:		Finish:	1997 Mar Constants International Constants (1996 - Constants Constants Constants) (1997 Mar Constants) (1997 Mar
Importer:		Grips:	419/12/00/01/19/12/01/19/19/19/19/19/19/19/19/19/19/19/19/19
Model:	al the Arterior Landson is a state to de the international and the Physical Committee Constraints in the Constraint of the Arteria and Arteria	Stock:	Man 2019 and the second data and the second data and data and a second s
Weapon Notes:		1	๚๚๚๛๛฿๚๚๚๛๛๚๚๚๛๛๚๚๚๛๚๛๚๚๛๚๚๛๚๚๛๚๚๛๚๚๛๚๛๚๛๛๛๛๛๛

Investigative Information

Narrative:

Means:	Mative:
Vehicle Activity:	Direction Vehicle Traveling:
Synopsis:	Lobby contact with alleged victim

I contacted to recart her initial statement she gave police officers on the date and time of the incident.

went to his room and locked it. If the incident. If the incident is a very heated altercation with the incident. If the incident is a very heated altercation with the incident is gained access to the room and opened the door. If the incident is spit on the incident is a very heated altercation with the incident. If the incident is a very heated altercation with the incident is gained access to the room and opened the door. If the incident is spit on the incident is a very heated altercation with the incident. If the incident is a very heated altercation with the incident is gained access to the room and opened the door. If the incident is a very heated altercation with the incident is a very heated at the time of the incident is a very heated at the time of the incident and the incident is a very heated at the time of the incident and felt she would be arrested.

the information to them. **Second Second Seco**

The statement and rights form are attached to this supplement report and forwarded to City Porisectuor's office for review and possible filing of charges.

Reviewed By:					Reviewed Date:		
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						•	
			·		•		
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Puyallup Police Incident No. Page 1 of 2 Supplemental Report Page 1 of 2

Case Management Disposition: Reporting By/Date:	PPD292 - Melzo, Michael 9/11/2009 02:20:00	ent No
ed Reviewed By/Date:	PPD215 - Eads, John 10/29/2009 17:22:21	
Accordi	•	
s	•	· ·
	Disposition: Reporting By/Date: ed Reviewed By/Date:	Disposition: Reporting By/Date: PPD292 - Melzo, Michael 9/11/2009 02:20:00

Location Address:		Location Name:	Puyallup Court/Jail			
City, State, Zip:	Puyallup, WA 98372	Cross Street:			· · ·	
Contact Location:		City, State, Zip:				
CB/Grid/RD:	9426 - Puypd Grid	District/Sector:	PY N1 - Puyallup - N	orth	· · · · · · · · · · · · · · · · · · ·	
Occurred From:	9/11/2009 01:21:00 Friday	Оссилтеd То:				
Notes:						

Offense Details: 7803 - Safekeeping - Property

Domestic Violence:	No Child Abuse: N	o Gang Related:	No	Juvenile:	No
Completed:	Completed	Crime Against:		Hate/Bias:	None (No Bias)
Criminal Activity:	· 22 • 20 100 • 10 •			Using:	
Location Type:	Corrections Facility/Ja			Tools:	
Total No. of Units Entered:	in Naria sun tur i tati a tari tur tur innerti orneran arma anna t≊satana m 	Evidence Collected:	None	and a second	, I
Entry Method:	artes contrastantina contrastantinati statististati suan annatari ateonaria dalamini	14 aller (15 gelf) den antag men a bandt and di jati bereken er ger ant 16 de a Canadas e a ger a		e na tair an -anna is anna is anna anna an taigeanne an anna har a	nn eannaichte an the state of the
Notes:					

Offense Details: 1341 - Harassment / Verbal Threats Only

Domestic Violence:	Yes Child Abuse:	No Gang Related: No	Juvenile: No
Completed:	Completed	Crime Against:	Hate/Bias: None (No Bias)
Criminal Activity:		n na marana na na na na na na na mana na na mana na	Using:
Location Type:	Apartment	Type of Security:	Tools:
Total No. of Units Entered:	•	Evidence Collected: None	
Entry Method:			and the second
Notes:			·

Call Source:	Dispatched	As	sisted By:			· , · · ·	
Phone Report:	•		Notified:				
Insurance Letter:		Er	ntered By:	PPD	292 - Mel	zo, Michael	
Entered On:	9/11/2009 02:20:58	. Арр				IcNiven, Nic	
Approved On:	10/30/2009 10:03:44	Exceptional C			14 A		·
Adult/ Juvenile Clearance:		Exceptional Cleara	nce Date:		**		
Additional Distribution:	PPD - Puyallup City Prosecutor	Other Di	stribution:				
Validation Processing	Distribution Date: 10/30/2009	County Pros. Atty.	Juvenile	: Х [.]	Other	CPS	Supervisor:
· ·	By: MCNIVEN, NICHOLE	City Pros. Atty.	Military	,	DSHS	PreTrial	
For Law Enforcement Records has the authority to e in the report.	Use Only – No Secondary ensure correct agency, CB/Grid/RD	Dissemination Alle	owed ncorporated		Print		7, 2010 - 10:45 Al d By: House, Natash

Puyallup Police Supplemental Report

Incident No.

Weapon 1: N	one		
Offense:	1341 - Harassment / Verbal Threats Only	Serial No:	
Offender:	and a second	OAN:	na na sana na sana na manana na sana na
Weapon:	None	Automatic:	an and an a section of an and a section of the association and an an analyzing and an analyzing provide a section of a section of a section of the
Other Weapon:	ан жанандар түрктүр каландар каландар жана калар ка Тара калар	Caliber:	ու հերքը սարտադրբարդները արդիրությունը արդիդը առաջնությանը համարդում օգրծիսումները օր եւթ է։ Երերուները ըստը է է
Action:	and a second of the second	Gauge:	an a
Manufacturer:	an a si an anna an anna a bhananna	Length:	an ann ann an an an an ann ann ann ann
Make:	· · · · · · · · · · · · · · · · · · ·	Finish:	C. C. C. MARTIN, C. M. M. S. L. K.
Importer:	an sa na afa an ana an a	Grips:	
Model:	niles for a signar an aire a ba a bhaile for an dhainn an targairt ann dhar aire ann an an an ann an ann an Ann 1	Stock:	ուսերը «Առաջինը Արիլիս անիչը հատերին» է հայ սատ էջ հատեններին հայտեներին արդարությունը մինչը ընդությանը երելու հայտերին հատերին հայտեն հայտեն հայտեն հայտեն հայտեն հայտեն հայտեն հայտեն հ
Weapon Notes:	anna a sa' ay manara samilak bar kasala ang ng n		1993) (1993) (1994) (1993)

Investigative Information

investigative internation	•	
Means:	Motive:	
Vehicle Activity:	Direction Vehicle Traveling:	arrie festive and an arrie of and an arrival and arrive and a sector factor for the festive arrive and festive
· · · · · · · · · · · · · · · · · · ·		
Synopsis:		

Narrative;	On the listed date and time, Officer Obermiller and I responded to the listed location regarding a physical domestic disturbance. Upon arrival I contacted to the listed obermiller Obermiller contacted to the listed location regarding a stated that he and the set of the listed that he and the listed that he and the set of the listed that he and the set of the listed that he and the set of the listed that he and the set of the listed that he and the set of the listed that he and the set of the listed the location regarding a stated that he went to bed and locked the bedroom door. The listed that the listed that the set of the location the listed that the set of the location the listed that the location the listed that he went to be and locked the bedroom door. The listed that the listed that the listed that the location the listed the location the listed that the location the listed the location the location the listed that the location the listed the location the listed that the location the listed the location the listed that the location the locatio
	Stated that for the bedroom using a butter knife and then threw the knife at the headboard of the bed. Stated that then threw a glass at him and one of the glass fragments hit his hand. I contacted Officer Obermiller who stated that for the bedroom told him that she threw the glass at him because he was threatening to hit her with a belt and advancing on her.
a a statutant ya shinganta a astri namin ni fan thanta	was later taken into custody. For further information see Officer Obermiller's report. Nothing further.

	· · ·		
Reviewed By:		 Reviewed Date	

For Law Enforcement Use Only – No Secondary Dissemination Allowed

Mi	J	DATA	OLYMPIA	(360) 570-8400
				(000) 3/0-0-00

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May 2007

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	D	OMESTIC	CE DEPARTI VIOLENC I Report For	CE .	Page of
NAME:	(Last)	(E	First)	(Middle)	Inclde
ADDRESS:	and the second		iry, State) Duy H	(Zip Code) 9/77/	noldent Number
PHONE NUMBER:	(Home)		⁷ ork) TCC -	(Message)	in the
Dating/Engage	G Form	er Spouse >	Cohabitants Cohabitants Same Sex Emancipated M	Former CohabitaChild in Commo	ants
Alcohol Involved?	Yes I No Yes I No	INCIDENT By Suspect By Suspect	By VictimBy Victim	Property Damage? Yes If Community Property, List: Value:	
If Other Than Commun	niry Property, List Nam	e, Address, Phone N	lumber(s) of Property		
Vehicle Damaged? Weapon Used? hysical Only? Threat Only? (Children Present?	□ Yes No □ Yes No □ Yes No ○ Yes □ No ○ To Hurt Victim □ To Burn House □ Yes ∑ No		ner(s) dren	· · ·	Grabbed Bit
Victim Appeared: Did Victim Receive Me Were Victim's Injuries	□ Angry □ □Afraid □ dical Treatment? □	VICTIM DEME Apologetic Ihreatening Yes - No If	ANOR / INJUR Crying I Fe Calm I Or Yes, Where? Yes, Describe:	arful 🛛 Hysterical 🖄	Nervous
Victim Appeared to Su		Bruise(s) 📮 Abra Complaint of Pain	usionn(s) 🗆 L	aceration(s) 🛛 Contusion(s) 🕻	I Minor Cuts
Photo of Victim's In Medical Release Si Length of Relationship Prior History Documer Investigating Agency: Probation Officer Nam	gned Oth years/2 Dai ted? Nu Ted? Nu Ref. MU Pri	tos of Suspect's Injur er Evidence, Describ IMPORTANT e Relationship Endo mber of Prior Incido or Case Number(s) a	INFORMATION ed. <u>OMOTIA</u> ents: und/or Cause Numb	Prior History of Domestic Vio Date of Last Incident	on Impounded
Investigating Officer		Miller		Unit /ID#	7,87
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C	OMESTIC VIOLENCE Supplemental Report Form	Page of
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	TO THE VICTIM	
	areas where you were hit or injured. Indicate as much detail as possible without over simplifying or over exag Other than the police, did you call or speak to anyone else about the assualt? I Yes I No	gerating you
	Other than the police, did you call or speak to anyone else about the assualt' I Yes I No no did you contact?	
Victim	Il be at a temporary address. If Yes, attach a mer	mo.
Comple	ed by OFFICER/victim was unavailable	
	VICTIM'S STATEMENT	
	have physically pointed out to the Officer where I was injured. I Yes I No //// have indicated on the diagram where I was injured. I Yes I No ////	•
	was able to point out to the Officer the person who injured me.	
	have pointed out to the Officer the object used to injure me.Image: YesImage: Nounderstand all of the questions.Image: YesImage: No	
Victim	Statement:	
	The statt	
	STATUTOV	
	I DECLARE, UNDER PENALTY OF PERJURY, UNDER THE LAWS OF THE STAT	
· ·	WASHINGTON THAT THE ABOVE STATEMENTS ARE TRUE AND CORRECT	
	Victim's Signature Date	
-	Witness Date	·
	(Name) (Phone) (Rebicourbip)	
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	Officer			
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ne above is a true and cor	rect statement to the best of m	y knowledge. No three	ats or promises have been made	to me nor
y duress used against me	I make this statement under t	penalty of perfuity		
	Signatur			

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STATE OF WASHINGTON CITY OF PUYALLUP)	•			1
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	DEFENDANT)		• • •		· . ,
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IT IS HEREBY ORDERED that	· · · · · · · · · · · · · · · · · · ·		D.O.B.	shall have	
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with a cultilor		until said d	lefendant appears in	the Puyallup Muni	cipal Cou
on_04/11/04	at	· · ·	and pm at;	•	
929 E Main Ave., Suite 120, Pu	yallup, Washington. (2	:53) 841-5450.	•		-
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Distribution: 1) Defendant; 2) Victim; 3) Law Enforcement; 4) Court; 5) Prosecutor

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OFFICER: lempl Page l of 1 Cit# HANDWRITTEN STATEMENT FORM PUYALLUP POLICE DEPARTMENT Date 9 'llTime . My Date of birth is: My name is I reside at iome telephone Message telephone CIT Work telephone STATE / ZIP I am employed at My narrative of facts: Def. AS IN

The above is a true and correct statement to the best of my knowledge. No threats or promises have been made to me nor any duress used against me. I make this statement under penalty of perjury.

WITNESSES:

Signature

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COMMISSION ON JUDICIAL CONDUCT

#### BEFORE THE COMMISSION ON JUDICIAL CONDUCT OF THE STATE OF WASHINGTON

In Re the Matter of,

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The Honorable Stephen R. Shelton, Judge of the Puyallup Municipal Court.

#### CJC No. 6284-F-148

#### ANSWER TO STATEMENT OF CHARGES

The Honorable Stephen R. Shelton ("Judge Shelton"), by and through his attorneys of record, Stafford Frey Cooper, P.C. and Anne M. Bremner, answers the Statement of Charges filed by the Commission on Judicial Conduct (the "Commission") as follows:

#### I. BACKGROUND

Answering Paragraph 1, Judge Shelton admits the allegations contained therein.
 Answering Paragraph 2, Judge Shelton admits the allegations contained therein with the understanding the complaint received by the Commission was made anonymously and the Commission's five-month investigation of him determined the allegation was an isolated event, and there was no indication he intentionally transgressed the Code of Judicial Conduct or that his actions were improperly motivated.

ANSWER TO STATEMENT OF CHARGES - 1 11706-031584 651216

#### STAFFORD FREY COOPER

PROFESSIONAL CORPORATION 601 Union Street, Suite 3100 Seattle WA 98101.1374 TEL 206.623.9900 FAX 206.624.6885 Answering Paragraph 3, Judge Shelton admits the allegations contained therein.
 Answering Paragraph 4, Judge Shelton admits the allegations contained therein.
 Answering Paragraph 5, Judge Shelton admits the allegations contained therein as, to the best of his knowledge, the Commission made a finding of probable cause during an executive session to which neither he nor his attorney was allowed to be present.

### II. INTRODUCTION

1. Judge Shelton respectfully requests the Commission recognize that the Statement of Charges does not present all the relevant facts, as it is a generalized presentment of facts alleging he improperly applied the contempt provisions in RCW 7.21. In describing the nature of the actions for which Judge Shelton imposed contempt sanctions against a "purported victim of domestic violence," the Statement of Charges uses such non-specific phrases to describe the acts of the "purported victim" as "expressing a desire to recant an earlier statement," "she instigated the altercation," and "lied to police about what happened." Judge Shelton firmly believes the actual facts, including the fact that the "purported victim of domestic violence" said she gave false information to the police because she was "frightened at the time of the incident and felt she would be arrested" for domestic violence assault, are important and must be reviewed in detail to properly understand the proceeding and the basis for his decisions.

2. Judge Shelton respectfully requests the Commission to consider the allegations herein in the context of judicial independence. In the only reported court case addressing allegations similar to the case herein, albeit with much more egregious facts, the Alaska Supreme Court in the case of <u>In re Curda</u>, 49 P.3d 255 (2002), specifically found no contested American case approving the disciplining of a judge for a single incident of good faith legal error when the

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judge acted without animus. The Court specifically held that legal error neither willful nor part of a repeated pattern of misconduct is not an appropriate subject for discipline.

3. Judge Shelton respectfully requests the Commission review and find that the two judicial conduct commission cases from the State of Washington and the four cases from other states supplied to Judge Shelton as the legal basis for a sanction against him are not only completely dissimilar factually, but evidence exceedingly more egregious conduct than the allegations against him.

#### III. CONDUCT GIVING RISE TO CHARGES

This case involved a ten minute in-custody proceeding via video feed with the jail wherein Judge Shelton, the prosecutor, and the alleged female victim ("C.A.") were in open court, and the male defendant and the standby public defender were in the jail. Judge Shelton conducted the arraignment as follows:

After preliminary advisements, Judge Shelton informed the defendant he was charged with "Harassment-Domestic Violence Related" alleging he "verbally threatened to harm his girlfriend" by striking her with a belt.

The public defender informed Judge Shelton the defendant would stipulate to the police report as the sole evidence in the case and thereby waive his right to counsel and trial.

3. Upon Judge Shelton's inquiry whether the defendant understood the rights he was waiving, the defendant replied that his main concern was being released from jail so he would not lose his job and could continue in school.

As the prosecutor submitted the signed stipulation and the police report to Judge Shelton, the prosecutor directed Judge Shelton's attention to the supplemental report (the transcript mistakenly stated the clerk submitted the documents).

The general report included the following relevant facts: (1) at about 1:21 a.m. the defendant called the police stating his fiancée had thrown a glass and butter knife at him; (2) dispatch heard a female yelling in the background about a belt; (3) the defendant told the officers he and C.A. had been arguing and she then left the residence; (4) the defendant stated he locked himself in the bedroom and

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C.A. used a butter knife to open the door and threw the knife and a glass at him, and that a fragment of the broken glass cut his hand; (5) C.A. stated the defendant came home intoxicated, that they argued and agreed to end their relationship and she then left the residence to "cool down the argument"; (6) when she returned, the defendant had locked himself in the bedroom and she was concerned that he would damage her laptop so she used the knife to unlock the door; and (7) she said he advanced toward her with a belt and threatened to hit her so she threw the glass and knife at him in self defense.

Upon review, the officer determined the defendant was the primary aggressor and arrested him for the threat. The officer than wrote at the end of the report: "It should be noted that C.A. entered the room of her own free will and used the knife to bypass the lock. This report will be forwarded to the D.V. advocate and prosecutor for review of possible charges for C.A." (emphasis added).

Based on this general report, Judge Shelton intended to find sufficient facts to find the defendant guilty.

However, Judge Shelton then reviewed the supplemental report which stated shortly after the defendant was arrested, C.A. went to the police department and made a statement which included the following after she had been advised of her rights: (1) she admitted she lied in the previous statement to PPD officers; (2) she gained access to the bedroom and spit on the defendant and threw a glass at him; (3) there was blood on the bed which indicated he had been cut; (4) when the defendant called the police, she gave false information to the police because she was "frightened at the time of the incident and felt she would be arrested;" and (5) she was not trying to protect the defendant but that she knew it was wrong to lie (emphasis added).

9. At this time, Judge Shelton determined the standby public defender had not been provided the supplemental report.

After considering the general and supplemental reports, Judge Shelton acted as follows:

- 1. Pursuant to the general report filed by the responding officers, Judge Shelton found probable cause for the charge of "Harassment" based C.A.'s statements.
  - 2. Pursuant to the supplemental report which indicated C.A. had lied to the police to avoid being arrested, Judge Shelton declined to accept the defendant's stipulation and waiver of counsel and trial.
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3. Judge Shelton then requested the prosecutor to review the reports.

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1	4. Judge Shelton reduced the "No Bail Domestic Violence" to \$1,000.00 cash or bond and set the case for pre-trial conference.		
2	5. Judge Shelton appointed the public defender to represent the defendant.		
3	As Judge Shelton was issuing these decisions, C.A. interjected the question, "May I make		
4	a comment?" to which Judge Shelton responded, "No, Ma'am. You can have a moment in a		
5	minute. Trust me." Then, after a long pause as Judge Shelton considered the supplemental		
6	report, wherein C.A. admitted she lied to police, Judge Shelton instructed the bailiff to take C.A.		
7	into custody (in taking any individual into custody, it is Judge Shelton's standard procedure to		
8	provide the highest level of security for court personnel, the general public, and the individual by		
9	securing the person and then explaining the reasons for the detainment to minimize the		
10	opportunity for fighting or fleeing). Judge Shelton then proceeded as follows:		
11 12	1. Judge Shelton inquired if anyone else lived with C.A. and the defendant to determine if anyone would be impacted by both she and the defendant being in custody ( <i>i.e.</i> children).		
13 14	<ol> <li>Judge Shelton informed C.A. she was being held in contempt of court based on her statement in the supplemental report. Then Judge Shelton read the relevant</li> </ol>		
15	portion of the supplemental report into the record which stated in part, "I lied and said he had threatened me which is untrue. I want to recant my statement. I was frightened and afraid I would be arrested."		
16 17	3. Judge Shelton imposed a punishment of one day in jail with a release at 9:00 a.m. the following day for approximately 17 hours in custody.		
18	Judge Shelton believed that at all times he acted in accordance with RCW 7.21.010 in		
19	finding that C.A.'s false statement was "intentional" and "contemptuous behavior toward the		
20	judge while holding court" which tended to interrupt judicial proceedings" for the following		
21	reasons:		
22	1. C.A. was present in court and was a material witness in the prosecution.		
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	ANSWER TO STATEMENT OF CHARGES - 5 11706-031584 651216  STAFFORD FREY COOPER PROFESSIONAL CORPORATION		
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· . 1	2. C.A.'s admission to lying to police to av	oid being arrested was "contemptuous	
2	toward the judge" as Judge Shelton wa while in open court to properly arraign th	as required to consider such admission	
3	3. C.A.'s lie to avoid being arrested did "int for two alternate reasons:	terrupt" the "judicial proceedings"	
4		the defendant would not have have	
5	(a) If the first statement was a lie, t arrested and no proceedings against hi	im would have occurred; or	
. 6	(b) If the first statement was a lie to ave have been considered the primary agg	-	
7	defendant in the arraignment proceedi		
8	Judge Shelton believed he was acting in acc	cordance with RCW 7.21.050, "Sanctions -	
9	Summary Imposition – Procedure," by taking C.A.	into custody at the "end of the proceeding"	
10	for "the purpose of preserving order in the court and	d protecting the authority and dignity of the	
11	court" for two reasons:		
. 12	1. Judge Shelton was concerned the orde would be diminished if he did not take a		
13	which had resulted in the arrest of an arguably innocent individual, or if a potential domestic violence defendant could lie to avoid being arrested. Also, Judge Shelton was concerned the order of the court would not be preserved by ignoring an act of dishonesty that had such a serious consequence as the arrest and possible conviction of another person.		
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16	2. Judge Shelton also acted to preserve the	integrity of the domestic violence laws.	
17	Police officers, prosecutors, and judges understand the inherent difficulties in the investigation, prosecution, and decision-making involved in domestic violence cases, including "recanting." However, in this case, Judge Shelton concluded that C.A. did not "recant" in the usual sense, as she simply lied to avoid being arrested. Therefore, Judge Shelton was concerned the court would be seen as simply ignoring the "lie," which would send a message to domestic violence perpetrators and victims, police officers, and prosecutors that the court is not able to take definitive action when false statements so decisively impact		
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	ANSWER TO STATEMENT OF CHARGES - 6	PROFESSIONAL CORPORATION	
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After taking C.A. into custody, Judge Shelton believed he acted in accordance with RCW 7.21.050, even though he did not provide her "with an opportunity to speak in mitigation of the contempt" due to the "compelling circumstances" listed below:

1. If C.A. admitted in open court that she had "lied," it would have placed her in jeopardy of being charged with Domestic Violence Assault in the Fourth Degree and False Statement to a Public Servant.

2. If C.A. admitted in open court that she had "lied," it would have placed in right to avoid self-incrimination in jeopardy.

Judge Shelton also believed he acted in accordance with the RCW 7.21.050 requirement to issue an order reciting "the facts, state the sanctions, imposed, and be signed by the judge and entered on the record" by signing an "Order for Contempt of Court and Imposing Sanctions." Judge Shelton concluded the court docket and the recording of the proceedings provided the necessary recitation of facts and were considered as a part of the Order.

Finally, Judge Shelton believed the imposition of one night in jail might forestall or prevent the prosecutor from filing charges against C.A. for the crimes of Domestic Violence Assault in the Fourth Degree and Providing False Information to a Police Officer.

In review, Judge Shelton conducted the arraignment proceedings professionally and properly. Judge Shelton:

Acted at all times in a professional and dignified manner with proper decorum.

2. Treated all persons before the court with respect.

Conducted the arraignment proceedings properly and professionally, and preserved the rights of the defendant in the absence of full disclosure by the prosecutor to the public defender.

4. Made a concerted effort to consider the application of the contempt powers to C.A.'s admission that she lied to keep from being arrested, and believed he properly interpreted and applied the contempt powers in accordance with RCW 7.21.050.

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1 5. Acted to protect C.A. from self-incrimination. 2 Insured no children or other persons would be impacted by the punitive action. 6. 3 Informed C.A. of the reason he was holding her in contempt. 7. 4 Did not impose an excessive incarceration as a punitive action. 8. 5 Considered the punitive action might forestall filing of criminal charges against 9. · C.A. as he was concerned that she might be in a difficult relationship. 6 In summary, Judge Shelton urges the Commission to closely review all the facts in the 7 police reports and his legal analysis as presented above. In this review, Judge Shelton also 8 requests the Commission note that no other violations are alleged, and there is no suggestion that 9 Judge Shelton displayed an animus or bias toward C.A. or had issues with his demeanor. To the 10 contrary. Judge Shelton conducted the proceedings properly and held C.A. in contempt only after 11 12 he reasonably believed it was warranted under the circumstances. IV. CONCLUSION 13 Judge Shelton respectfully requests the Commission to consider his interpretation and 14 implementation of RCW 7.21 during the arraignment proceedings in the context of all the facts, 15 his professional conduct and deliberative approach, and the stated reasons for his decisions, and 16 find his actions did not violate the stated Judicial Canons: 17 Canon 1: "maintaining and enforcing high standards of judicial conduct, and 1. 18 shall personally observe those high standards so that the integrity and independence of the judiciary will be preserved." 19 Canon 2(A): "respect and comply with the law and should act at all times in 2. 20 a manner that promotes public confidence in the integrity and impartiality of the judiciary." 21 Canon 3(A)(1): "be faithful to the law and maintain professional competence 22 3. in it." 23 ANSWER TO STATEMENT OF CHARGES - 8 STAFFORD FREY COOPER 11706-031584 651216 PROFESSIONAL CORPORATION 601 Union Street, Suite 3100

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Canon 3(A)(3): "be patient, dignified and courteous" and to "hear all proceedings fairly and with patience."

Canon 3(A)(4): "accord to every person who is legally interested in the proceeding . . . full right to be heard according to law."

In the alternative, if the Commission finds Judge Shelton improperly interpreted and applied RCW 7.21, he requests the Commission to dismiss these proceedings pursuant to the necessity of maintaining judicial independence as articulated in the ruling by the Alaska Supreme Court, namely that judicial discipline is not warranted for a judge who misuses his contempt powers in an isolated and unintentional manner. Furthermore, dismissal of these proceedings is in harmony with the Commission of Judicial Conduct Preamble, which makes clear that disciplinary action is not warranted for every transgression, especially where such a transgression is inadvertent, unintentional, and based on a reasonable mistake.

Finally, in the event the Commission finds Judge Shelton did act in violation of the Canons, Judge Shelton requests the Commission to consider a sanction of Admonishment, which is fair and proportionate when considered in light of all legal authority on point, in addition to an analysis of the CJCRP 6(c) "Deming" Factors:

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(1) Characteristics of Misconduct

(A) The alleged misconduct was an isolated incident.

- (B) The nature, extent, and frequency of the alleged misconduct involved only a single contempt ruling, directed at one individual.
- (C) The alleged misconduct occurred inside of the courtroom.

(D) The alleged misconduct occurred in Judge Shelton's official capacity.

(E) Judge Shelton did <u>not</u> flagrantly or intentionally violate his oath of office. Holding C.A. in contempt was based on his good-faith interpretation of the law. Preventing C.A. from making a statement was based on Judge Shelton's decision to protect C.A. from self-incrimination as to possible criminal charges of False Statement and Domestic Violence Assault in the Fourth Degree.

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(F) The alleged misconduct did cause injury to C.A, as is the case when any individual is held in contempt. However, Judge Shelton did insure that no other persons would be injured by the incarceration of C.A. overnight.

(G) No evidence suggests Judge Shelton exploited his official capacity to satisfy personal desires. No evidence suggests he acted with bias, prejudice, or hatred. To the contrary, the evidence suggests Judge Shelton took a significant amount of time to weigh his decisions and the applicable law before entering his order. C.A. was held in contempt because Judge Shelton believed she had made a false statement to the police, resulting in criminal charges against another individual, thereby disrupting court proceedings. Judge Shelton did not act with animosity, but instead determined it was his responsibility to maintain the respect for the court and for the judicial proceedings.

(H) The effect Judge Shelton's actions had upon "the integrity and respect for the judiciary" is difficult to ascertain. On one hand, Judge Shelton admits he may have misapplied his contempt powers. On the other hand, he utilized his contempt powers to sanction an individual who admitted giving a false statement to the police to "avoid going to jail." This false statement was relied upon by the State to charge the defendant with domestic violence.

#### (2) Service and Demeanor of the Judge

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- (A) Judge Shelton acknowledged and recognized the allegations occurred and has expressed remorse for his actions.
- (B) Judge Shelton has reviewed applicable law and educated himself to prevent future incidents.
- (C) Judge Shelton has served as a judge for over 16 years and has significant experience and community involvement.
- (D) There has never been prior disciplinary action against Judge Shelton.

(E) Judge Shelton has cooperated with the CJC during the investigation.

(F) No ethics advisory committee opinion is at issue, making this final element inapplicable.

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## STAFFORD FREY COOPER

# DATED this 30th day of December, 2010.

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## STAFFORD FREY COOPER

By: <u>/s/ Anne M. Bremner</u> Anne M. Bremner, WSBA #13269 Peter A. Altman, WSBA #40578

Attorneys for Respondent Stephen R. Shelton

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## APPENDIX A – Relevant Legal Authority

In the event the Commission determines Judge Shelton acted contrary to RCW 7.21, the allegations against Judge Shelton do not warrant formal disciplinary action. The alleged misuse of contempt powers by Judge Shelton was an isolated instance of unintentional misconduct. Judge Shelton has never been previously disciplined and has never been accused of improperly utilizing his contempt powers. On this issue, two interrelated opinions from the Supreme Court of the State of Alaska are directly on point, and demonstrate judicial disciplinary sanctions are inappropriate when the use of contempt powers by a judge constitutes an isolated mistake. See Raphael v. State, 994 P.2d 1004 (Alaska 2000), and In re Curda, 49 P.3d 255 (Alaska 2002).

10 In Raphael v. State, the trial judge held a domestic violence victim in contempt and imprisoned her for an extended period to ensure she would be available to testify against the 11 12 defendant, her former boyfriend, who had brutally assaulted her. At trial, the judge improperly 13 communicated with the prosecution and learned the victim was intoxicated, likely to 14 recant her earlier statements, and might fail to reappear in court if allowed to leave. Id. Based 15 on these factors, the judge held the victim in contempt of court, placed her in jail while she 16 awaited her turn to testify, and placed her children in protective custody. Id. at 1006-7. The 17 judge did not immediately release the victim after she testified, and instead kept her in custody 18 until the defense rested its case. Id. She remained in jail for three days, and was without her

children the entire time. <u>Id</u>. On appeal, the Supreme Court of Alaska held the judge had clearly abused his contempt powers, and in doing so had violated the due process rights of both the victim and the defendant. The case was reversed and remanded for a new trial.

Following reversal in <u>Raphael v. State</u>, the Alaska Judicial Conduct Commission instituted disciplinary proceedings against the trial judge for the abuse of his contempt powers.

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In re Curda, 49 P.3d 255. After a formal hearing, the Commission recommended to the Supreme Court of Alaska that the judge be reprimanded for the clear legal errors committed during the contempt proceedings, which violated serious fundamental procedural rights. <u>Id</u>. At 257. The Supreme Court rejected this recommendation, and found no ethical violations were committed

by the judge:

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Our review of case law from other jurisdictions indicates that courts most often find judicial misconduct where judges have repeatedly or willfully denied individuals their rights.

Judge Curda ... committed a single deprivation of an individual's constitutional rights, motivated by good faith concerns for orderly trial proceedings and the affected individual's well-being, in the face of a unique situation for which there was no available legal template.

[T]his court is aware of "no contested American case approving the disciplining of a judge for a single incident of good faith legal error when the judge acted without animus."

[L]egal error that is neither willful nor part of a repeated pattern of misconduct is not an appropriate subject for discipline. In light of this standard we conclude Judge Curda's treatment of [the victim] is not properly subject to ethical sanction because the errors he made were neither repeated not willful.

15 || Id. at 258, 261 (internal citations omitted); see also In re Quirk, 705 So.2d 172 (La. 1997) (a

16 || judge's legal ruling is only grounds for judicial disciplinary sanctions if it is clearly contrary to

law and made in bad faith, or part of a routine practice of legal error).

The court in In re Curda also expressed serious concern of the danger of having judges

19 || base their legal decisions out of fear of being sanctioned:

Further, judges must be able to rule in accordance with the law which they believe applies to the case before them, free from extraneous considerations of punishment or reward. This is the central value of judicial independence. That value is threatened when a judge confronted with a choice of how to rule—and judges are confronted with scores of such choices every day—must ask not "which is the best choice under the law as I understand it," but "which is the choice least likely to result in judicial discipline?"

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1	Id. at 261. In summary, Judge Shelton asks the Commission to find the Alaska Supreme Court		
2 [.]	cases are directly on point, and that judicial disciplinary sanctions are inappropriate when the use		
3	of contempt powers by a judge constitutes an isolated and unintended mistake. Judge Shelton is		
4	accused of misusing his contempt powers, despite the misuse being an isolated and unintentional		
5	instance of alleged misconduct. Judge Shelton has not routinely nor willfully denied individuals		
6	their rights, and no evidence suggests that he acted in bad faith. Without a continuing pattern of		
7	misconduct or other evidence of bad faith, ethical sanctions imposed by the Commission are		
8	unjustified.		
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## APPENDIX B -- Response to Authority Provided by the Commission

Judge Shelton strongly disagrees with the cases cited by the Commission allegedly supporting the discipline of a reprimand. The cases are not only factually different from the allegations against Judge Shelton, but they evidence far more egregious judicial misconduct. It is noteworthy the cases do not include a single decision establishing a reprimand is the appropriate sanction where a judge stands accused of only an isolated and unintentional abuse of his or her contempt powers.

#### (a) Washington State Cases

9 <u>In re the Matter of Colby</u>, No. 2511 (Washington, 2000). Order of Censure and 10 Acceptance of Resignation. Of all the judicial violations by Judge Colby, of which there were 11 many, only one count has been referenced in addressing Judge Shelton's case. In that count, the 12 Commission found the judge used the contempt power illegally, abrogated the witness's 13 constitutional rights, and displayed intemperate demeanor lacking in judicial propriety which 14 tended to diminish respect for the judiciary. Specifically, the judge:

1. Without lawful authority, imposed an order against a husband and wife, who were witnesses in a case, prohibiting them from consuming alcohol and being under the influence of alcohol in the presence of a minor.

Had *ex parte* contact with the defendant, and based on that contact, caused witnesses to appear in court for a hearing without providing notice as to the purpose of the hearing in order to confront them about their consumption of alcohol.

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3. Denied one witness's request for legal counsel.

Apparently, based on the *ex parte* contact, found both witnesses had violated his orders and held each of them in contempt of court and immediately imposed two days in jail for each witness.

5. Made angry and demeaning comments to the mother when she asked to be heard in order to make arrangements for children who were expecting

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her when they returned home from school, thereby indicating he did not consider or at least did not care that the incarceration of the husband and wife would have a significant impact on the couple's minor children.

In summary, the judge's use of his contempt power is completely dissimilar and far more egregious than the allegations against Judge Shelton.

<u>In re the Matter of Junke</u>, No. 1137 (Washington, 1993). Order of Reprimand. The judge was reprimanded on the basis of four distinct allegations of misconduct (one of which involved the use of the contempt power): (1) improperly threatening to cancel a public defender contract; (2) holding deputy prosecutor in contempt for refusing to arrest a state trooper; (3) improperly having *ex parte* communication with defendant and improperly conducting an independent investigation; and (4) dismissing a DWI charge *sua sponte* after a disabled defendant could not enter the courtroom.

#### Count 2

During a criminal prosecution, the prosecutor "presented an agreement with defense counsel."

After the judge and prosecutor completed a colloquy regarding the agreement and the reduction of the charge, the judge directed the prosecutor "to issue a warrant for the arrest of the state trooper who was a key witness."

3. The prosecutor refused to have the officer arrested, and the judge then held the prosecutor in contempt for "refusal to obey his order."

4. The judge then placed the prosecutor under arrest in the courtroom.

The judge was reprimanded on the basis of four distinct allegations, all of which included displays of improper demeanor or bias. The commission noted the judge had "lost control of his temper and failed to maintain patience and proper decorum in his courtroom." This decision

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demonstrates a formal reprimand is only appropriate for misconduct that evidences a pattern of behavior and facts far more egregious than the allegations against Judge Shelton.

## (b) Cases from Other Jurisdictions

Inquiry Concerning Peter A. Bell. No. SC09-782 (Florida, 2009). Order of Reprimand due to conclusion the judge's conduct was misguided but not ill-intentioned. The judge was disciplined with a reprimand after improperly finding probable cause to support the arrest of a victim of domestic violence who was then inappropriately incarcerated overnight. Although this case is superficially similar to the allegations against Judge Shelton, contempt proceedings were never invoked and not at issue, and there were numerous aggravating factors supporting discipline.

> Former husband appeared as defendant in a domestic violence battery. After reading probable cause, the judge found probable cause that the defendant assaulted his former wife.

The judge then found probable cause that the alleged victim, the former wife, also committed domestic battery and ordered the former wife to be taken into custody, incarcerated her overnight and ordered her to appear the next day for a first appearance on the charge of domestic battery.

The judge explained his decision to find probable cause and take the former wife into custody as he concluded "the former wife was the primary aggressor and that the police officer arrested the former husband for some other reason than his being the primary aggressor" even though the officer had conducted interviews of the former husband, the former wife, their two children, and observed injuries to the former wife and the location of the incident.

The judge determined probable cause existed to arrest the wife "after doing about five minutes worth of research on his computer."

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The judge had a personal relationship with both parties which included a more significant past and present relationship with the former husband:

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-1 2	• The judge knew the former husband prior to his marriage to the former wife, having met him 15 years prior when both were practicing attorneys.		
3	• The judge attended the same church with the former couple, and his children babysat for the former couples' children.		
4			
5	<ul> <li>After the couple's divorce, the former husband would appear in the judge's court on a monthly basis, and he had only spoken to the former wife "at a social event."</li> </ul>		
6			
7	In summary, the judge:		
8	1. Should have disqualified himself due to the appearance of, if not actual, bias in the case given his past relationship to the two persons and, more importantly, the personal relationship with the former husband, and was		
9	personally biased when he jailed the former wife.		
10	2. Conducted his own independent research.		
11	3. Made a finding inconsistent with the officer's investigation and sworn statement which included the officer's observations of physical injury to		
12	the former wife.		
13	4 Found probable cause for a criminal violation without a criminal charge pending.		
14			
15	5. Incarcerated the alleged victim overnight and ordered her to appear in court the following morning as defendant for a first appearance on a criminal charge that had not been yet filed in the court.		
16			
17	In comparison, Judge Shelton did not have a personal relationship with C.A. or the defendant,		
18	and he did not demonstrate bias or prejudice when entering his order. This case only serves to		
19	demonstrate that a Reprimand against Judge Shelton would be disproportionate.		
20	Judge Lisa Guy-Schall – State of California (1995) Public Admonishment (which is		
21	apparently similar to a Reprimand in Washington). Determination that the judge's actions		
22	"constituted an abuse of the contempt power." This case is not remotely similar to Judge		
23	Shelton's case except for the use of the contempt power		
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1	1.	A female respondent appeared before the judge in a petition for a restraining order, during which the judge ordered her out of the courtroom	
2	2.	due to her behavior. Once the respondent was out of the courtroom, the judge had the bailiff	
3		give her an opportunity to return to the hearing "if she would be willing to reappear in the court and keep herself under control."	
4	3.	The bailiff informed the judge that the respondent replied that "if the judge	
5		would not allow her to tell her story, she would probably 'go off' again."	
6	4.	In the respondent's absence, the judge found her in contempt, had her taken into custody outside the courtroom, and sentenced her to five days in	
7		jail without having her return to the courtroom and without giving any "facts underlying the finding of contempt."	
8	5.	During the investigation, the judge "acknowledged no problems in her	
9		handling of this matter."	
10	In summary, 1	he judge:	
11	1.	Imposed five days in jail which the respondent served in full;	
12	2.	Imposed the jail without the respondent's presence in court;	
13	3.	Did not giving any reasons on the record or to the respondent; and	
14	4.	Never recognized she made an error.	
15	The facts of this case are somewhat similar, but far more serious, than the allegations against		
16.	Judge Shelton. However, despite these aggravating factors, reprimand was the appropriate		
17	sanction. This demonstrates a reprimand is a sanction reserved for more serious instances of		
18	misconduct than the allegations against Judge Shelton.		
19	Judge Fred L. Heene. Jr – State of California (1999) Public Censure (which is apparently		
20	similar to a Censure in Washington). Determination the judge failed "to respect the rights of		
21	unrepresented individuals" in "nine incidents in slightly less than two years" that were "not		
22	isolated unrelated incidents of misconduct." This series of incidents is not similar to the charges		
23	against Judge Shelton, except that four of the nine incidents of misconduct involved taking an		
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individual into custody without authority, one of which was pursuant to a stated finding of

contempt.

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#### Case No. 1

During a preliminary hearing in a rape case, the alleged female victim "testified 4 inconsistently with what she told police" and "testified that she had given the police information 5 6 that was not true." The judge ordered her into custody and imposed bail of \$25,000 because 7 1. "[s]he had admitted to this Court a crime." 8 The judge denied the prosecutor's request for a recess and took her into 2. custody even though the prosecutor and then the prosecutor's supervisor 9 noted no charges were pending against the victim by stating several times that the victim had admitted during cross-examination that she had 10 committed the crime of filing a false police report. 11 3. The judge ordered the victim back to the courtroom, told her he would order a transcript for the prosecutor's review of criminal charges, ordered 12 her to return to the court and then, on the prosecutor's continued request, withdrew the order to return to court and released her from custody. 13 In summary, the judge: 14 Apparently found probable cause for a criminal violation by an alleged 15 1. rape victim who was not before him on a criminal charge. 16 Incarcerated the alleged victim and set significant bail and ordered her to 2. appear in court apparently for a first appearance on a criminal charge that 17 had not been filed in the court. 18 Released her from the court's jurisdiction only at the continued and 3. repeated insistence of the prosecutor. 19 Case No. 4 20 A female defendant on a criminal case was ordered to complete community service in 21 lieu of fines by another judge, and came to the courthouse to request an extension to enable her 22 23 STAFFORD FREY COOPER ANSWER TO STATEMENT OF CHARGES - 20 11706-031584 651216 PROFESSIONAL CORPORATION 601 Union Street, Suite 3100 Seattle WA 98101.1374 TEL 206.623.9900 FAX 206.624.6885

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1	to complete the community service. She was sent to Judge Heene's courtroom to ask for an	
2	extension, apparently ex parte.	
		•
3	1. The defendant advised she did not complete her community service nor pay the fine, as she was pregnant and on bed rest for the prior two months.	
4	2. The judge determined she had not paid her fine nor completed community	
5	service and took her into custody for 44 days in lieu of the fine or community service.	•
6		
7	In summary, the judge:	
1	1. At an unscheduled hearing on a case under the jurisdiction of another	
8	judge, imposed significant jail time on an unrepresented defendant for	
9	unpaid fines.	
	2. Did not advise her that "he was conducting a violation herein."	
10	3. When informed that she had a seven-day-old baby at home, the judge	
11	replied, "Ma'am, you should have thought about that a long time ago."	
	Case No. 5	
12	Case Ivo. 5	•
13	During a jury deliberation, a juror was late in returning to court.	
14	1. The judge "asked for an explanation for being late, then found the juror in	
1	contempt and remanded him."	
15	2. "The judge did not cite the juror for contempt nor inform the juror that he	
16	was conducting a contempt hearing before finding him in contempt."	
17	In summary, the judge did not follow the proper contempt procedures.	
17	In summary, the judge and not tonow the proper contempt procedures,	
18	Case No. 6	
19	During an arraignment on a criminal case for failure to attend traffic school, which was	
20	stayed pending completion of a traffic school (apparently associated with a speeding ticket), the	
21	defendant stated she was unable to pay the entire balance of fines owing on the speeding ticket.	
22	1. The judge then took her into custody for 20 days apparently on the	
23	pending criminal charge in lieu of payment of the balance on the speeding ticket.	
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The judge "sentenced the defendant in the absence of a guilty or no contest or conviction at trial."

In summary, the judge had no authority to incarcerate the defendant, and the facts are far more egregious than the allegations against Judge Shelton, and none of them support the proposed sanction of a reprimand.

In Re Douglas Mills – State of New York (2004) Public Censure. Determination based on two cases that the judge "abused his judicial power by depriving individuals of their liberty, without just cause or due process." These two incidents are not factually similar to Judge Shelton's case, although one involved taking an individual into custody pursuant to a stated finding of contempt.

## Case No. 1

During a non-jury trial, the judge informed the defendant that "The next time you have an outburst like that, I will hold you in contempt, and sentence you to ten days in the Saratoga County jail" and "I am warning you, if you interrupt me, you will go to jail." After the judge found the defendant not guilty, the judge proceeded to conduct what he termed a "contempt hearing."

1. The judge stated, "...the Court is not going to avoid having a conversation with you about your attitude, which is much more important to me than this whole proceeding."

2. Even though the defendant immediately said "I am sorry," the judge accused him of being "disrespectful to the Court."

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4.

When the defendant attempted to respond, the judge said, "Now we're going to have a contempt hearing. You've interrupted me again."

The judge found the defendant in contempt for interrupting him and

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sentenced him to three days in jail.

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In response to the judge calling the defendant "an obnoxious young man," the defendant called the judge an "obnoxious old man" which resulted in the judge imposing three additional days in jail.

Two days later, the judge brought the defendant back to Court and after the defendant apologized, the judge stated, "Thank you very much" and sent him back to jail to serve out the sentence.

7. The defendant was sentenced to six days in jail.

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During the time the defendant was in jail, the judge realized he was in error in finding the defendant guilty of Criminal Contempt and instead of releasing him, sua sponte dismissed that charge, charged him with Judicial Contempt, and re-imposed the same six day sentence.

In summary, the judge held an individual in contempt and incarcerated him for six days for interrupting the judge "during a post-acquittal lecture." The judge lost his temper, argued with the defendant in open court, held him in contempt, and sentenced him to three days in jail. After the defendant insulted the judge, an additional three days were added to his sentence. Notably, the judge held the defendant in contempt after the defendant had been acquitted of all other criminal charges.

## Case No. 2

While walking to the court house through the parking lot, the judge overheard a woman say "Fuck you" to a man and the man replied, "Fuck you," in what was described as a "raised, but not screaming, voice." The judge continued on to the court house. The son of the man and woman then appeared before the judge regarding various traffic tickets. After the son's cases were resolved, the judge asked the woman to approach the bench and asked her if her son's father was in the court room, and then requested the man to approach the bench.

The judge then stated on the record that the man should be "arrested for disorderly conduct for yelling in the parking lot. He yelled at her in a loud, obnoxious voice, 'fuck you.' I heard it... Charge him with disorderly conduct..."

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1	2.	The judge then stated, "I want a temporar her against him. He's barred from the hou	
3	3.	The judge concluded with, "You're going you're going to be under arrest."	g to behave like that around me,
4 5	4.	The judge then declined the request of t himself as the judge was a witness and a for the judge to set bail.	he man's attorney to disqualify lso denied the attorneys request
6 7	5.	The man was handcuffed in the courtroor in a cell without access to his medications.	
8	6.	After three hours in custody, the man's a before another judge who released the mar	
9 10	7.	After the county district attorney recused another county was assigned, the case was and the district attorney then dismissed the	s transferred to a different court,
11 12	8.	In addition to the incarceration, the man in defend himself.	ncurred \$1,500.00 in legal fees to
13	In summary, the judge:		
14	1.	Incarcerated a man on an unfiled criminal	charge.
15	2.	Refused to disqualify himself even though criminal act.	he was a witness to the alleged
16 17	3. Held the man without bail.		
18	4.	Attempted to impose a No Contact Order i	in a case.
19	5.	Endangered the man as he was incar medications.	cerated without access to his
20	6.	Impacted the man financially as he expend	led "\$1,500.00 in attorney fees."
21	7.	Impacted the local court and the prosecut of his actions which were the recusal of t	he prosecutor and assignment to
22		another county's prosecutor and the need court for a case that was then dismissed.	l to change venue to a different
23		•	
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The level of misconduct in these two cases, which was described as a "mean-spirited, substantial overreaction to conduct that in no way warranted such extreme punitive measures," far exceeds the allegations against Judge Shelton, as there is absolutely no evidence suggesting Judge Shelton was biased, prejudiced, or otherwise hot-tempered when he entered his contempt order. This decision is not analogous or persuasive.

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## APPENDIX C - Judge Shelton's Background and Qualifications

In considering the allegations herein, Judge Shelton also respectfully requests the Commission to consider the proceedings in the context of his legal career as a deputy prosecutor, city attorney, and judicial officer as summarized below.

### Legal Background

All judges must maintain and enhance the integrity of the judicial system by the fair and consistent application of the law and constitution to the facts of each case. A judge must treat all individuals equally and with dignity and respect, and should always strive to build public trust and confidence in the judiciary by improving access and understanding of the courts to the citizens. After 17 years as a judge hearing thousands of cases, I still value each case because it has significance to the defendants, the attorneys, the defendants' family and friends, the victims, the police officers, and the community. On any given day, I preside over a courtroom full of people, see anywhere from 50 to 100 defendants charged with cases ranging from parking tickets to significant assaults and automobile accidents, and make hundreds of decisions which result in conditions of release and dispositions ranging from minimal traffic fines to long term incarcerations. To fulfill my responsibility, I have to care what happens to the individuals involved. I fully understand that without really caring, I would not have the inclination, energy nor will to exercise my best legal judgment in making each and every decision, day in and day 19 out.

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I have been addressing the tragedy of domestic violence for over 27 years as a deputy prosecuting attorney in district and superior courts, a city attorney, a district and superior court pro tem commissioner, and a municipal court judge in three jurisdictions. As a Pierce County felony deputy prosecutor assigned to the Special Assault Unit (SAU) and as the district court

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chief deputy. I filed and prosecuted criminal charges against numerous defendants charged with domestic violence. During the course of those prosecutions, I had significant inter-personal 2 contact with the victims and their families. As a pro tem superior court commissioner, I heard petitions for orders of protection and motions in dissolutions wherein domestic violence was alleged. As a municipal court judge, I have 17 years of direct experience with victims and challenges of domestic violence criminal prosecution. I have presided over innumerable domestic cases at all stages of prosecution. During each of these criminal cases, I have had to address numerous difficult issues, including no contact orders, the imposition of bail, recanting and reluctant witnesses, and imposing jail sentences. Also, during my judicial career, I have attended many classes addressing domestic violence issues at judicial conferences. I believe that I have been able to develop a solid understanding of the dynamics of domestic violence. During the past year I have made changes to court proceedings to better address the dynamics and dangers of domestic violence: (1) I have adopted a local rule which places a no bail hold on anyone charged and arrested for a domestic violence crime which enables me to review the case and impose appropriate conditions of release; and (2) I have reserved two pre-trial calendars a month solely for domestic violence cases so the complicated issues inherent in addressing domestic relationships can be addressed by the court, the prosecutor, the defense counsel, the domestic violence advocate, and the probation officer.

I have participated in two out-of-court endeavors which I believe have been helpful in addressing domestic violence. As an original board member of the eastern Pierce County Alliance Against Domestic Violence (PCAADV), I assisted in establishing the Alliance and provided the Puyallup courtroom for monthly meetings to provide more direct and convenient assistance to victims of domestic violence in east Pierce County. In later years, I was able to 23

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partner with the judge of the Fife Municipal Court to establish the first Domestic Violence Victim Impact Panel (DV VIP) in the State of Washington. The goal of the DV VIP was patterned after the statutorily created DUI VIP—to create an empathetic understanding by perpetrators of the physical and emotional harm caused to victims of domestic violence. Although various courts, judges and treatment agencies were skeptical, the DV VIP was successful, and other courts and treatment agencies in the state have created their own panels.

## Judicial Background

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## (a) State Judicial Governance

9 My long involvement with the District and Municipal Court Judges Association 10 (DMCJA), the Board of Judicial Administration (BJA), and the Administrative Office of the 11 Courts (AOC) has given me an extraordinary opportunity to better understand and appreciate the 12 state judiciary, and to be very well acquainted with judicial officers from all levels of court 13 throughout the state of Washington. My participation has also enabled me to better understand 14 the state legislative process as I have represented the judiciary in numerous conversations with 15 legislators and I have appeared and testified before the House and Senate judiciary committees.

I believe that my experience with the governance of the state judiciary is an extraordinary accomplishment that has enabled me to become an exceptional judge. I have been able to serve the state judiciary as follows:

Washington State District and Municipal Court Judges' Association (DMCJA)

2009-2010

Chair, Diversity Committee

Moderator/Presenter – DMCJA-WSBA Pro Tem Judge Training CLE Peer Counselor – Judicial Assistance Committee

2008-2009

Past-President Board Liaison to WSBA Board of Governors

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	•	Chair – Diversity Committee Chair – Nominating Committee Peer Counselor - Judicial Assistance Committee	
	2007-2008	President	
	2006-2007	President-Elect Co-Chair – Long Range Planning Committee	
	2005-2006	Vice-President Chair – Long Range Planning Committee	
	2004-2005	Secretary-Treasurer	
	1999-2002	Board member	
	1998-1999	Municipal Court Task Force	
	1995-1997	Legislative Committee	
Wash	ington State Bo	pard of Judicial Administration (BJA)	
	2007-2008	Member (President-DMCJA)	
	2006-2007	Non-voting Member (President-Elect-DMCJA)	
(b)	Judicial Col	lege	
I have been a faculty member of the Judicial College presenting the session on "Judicial			
Independenc	e in Municipal	Courts" to newly-elected and appointed municipal court judges from	
across the sta	ate. In this car	pacity, I have been able to not only provide the substantive basis for	
understandin	g the necessit	y of an independent judiciary, but also to provide a pragmatic	
approach to	new judges as 1	they address issues in their individual city governance. Through my	
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rough my experiences and "story-telling," I am hopeful that I have assisted my brethren in maintaining and/or establishing judicial independence in their city or town governance.

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#### **Judicial Peer Assistance Committee** (c)

I have been selected to serve on the DMCJA Judicial Assistance Committee as a Peer 2 Counselor, and have attended annual training workshops to become able to be a resource for 3 judges in need of counseling for such issues as addiction, depression, suicide and work "burn-4 out." The Judicial Assistance Services (JAS) was created in 2004 to explore how judges can 5 receive confidential help and intervention when they need it. The challenge is that judges, 6 because of their unique positions and responsibilities, often find themselves with limited avenues 7 for help. The JAS is modeled after and affiliated with the WSBA Lawyers Assistance Program, 8 and offers help from trained peer counselors at no cost, and referral to confidential professional 9 help. I am certain that this training has enabled me to become a more complete judge as I better 10 understand the negative impacts the responsibilities and experiences of judging can have on an individual. I am also hopeful that I will be ready to assist a fellow judge who may be in need of 12 obtaining professional assistance to address personal challenges. 13

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#### Diversity of the Judiciary (d)

I fervently believe that diversity of the judicial system is a priority goal of the judiciary. 15 To instill and maintain confidence in the judiciary, judges and judicial staff must reflect the 16 diversity of the electorate in gender, race, cultural and ethnic background and sexual orientation. 17 The question is, "how?" The easy answer is, to encourage more diverse attorneys to run for 18 election or seek appointment to the bench. However, a candidate for election or appointment 19 generally needs a level of judicial experience to be successful. In addition, a candidate needs to 20 be able to know how to obtain such experience. 21

For this reason and others, the DMCJA Diversity Committee of which I was chairman 22 was successful in requesting the Association members to approve a by-law amendment which I 23

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drafted that not only makes diversity of membership a priority, but mandates that the DMCJA work with the WSBA and minority bar associations, the Gender and Justice Commission, the Minority and Justice Commission, and other associations to work toward this goal.

To implement this mandate, the DMCJA co-sponsored with the WSBA a Pro Tem Judge Training CLE Program that will enable interested attorneys to gain judicial experience and become better candidates for judicial positions. The Diversity Committee and the WSBA CLE program developed the curriculum and created the CLE. I was the moderator and a presenter for the one-and-one-half day CLE program. The February 2010 program in Seattle, wherein almost 200 attorneys attended was, an extraordinary success, and the program in Spokane in late March included about 65 attendees. In looking at my years involved with DMCJA governance, I am very pleased and proud that as President I was able to lead the Board to become pro-active in striving to achieve diversity on the bench and as Chair of the Diversity Committee I was able to assist in creating the pro tem judge training which should provide opportunities for all attorneys regardless of gender, culture, race or sexual orientation to become judicial officers.

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## (e) Overview of the Puyallup Municipal Court

In 2008, after multiple meetings with the Puyallup City Manager and City Council, I was able to prevail over the opposition of the City Manager and City Attorney and convince the Council that the volume of cases required a full time judge. The annual case filings increased from approximately 10,600 in 2003 to approximately 14,000 in 2009. In the same time frame, DUIs increased from 263 to about 600. Not only did the increasing case load support the change, I also saw the emergent need for an independently-elected judge to avoid the increasing intrusion of the new city administration into the independence of the Court. Given the caseload increases, I view my ability to preside over an ever-increasing case load as a noteworthy accomplishment, in

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and of itself. The Washington State Administrative Office of the Courts concluded that the 2009 Puvallup case load requires 1.79 judges and the current case load requires 1.81 judges, which does not include photo enforcement cases. I am the only judicial officer. Despite the implementation of calendar management revisions, there are days when I am on the bench continuously with short breaks for eight to nine hours, and see between eighty and one-hundred defendants. During all court sessions, I endeavor to devote the same energy and attention to each case. In November 2009 running unopposed, I was elected for a four-year term. Now, as an 7 elected rather than appointed judge, I have been able to insure that the Puyallup Court will 8 maintain proper judicial independence and be properly considered as the third branch of city governance.

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#### Overview of the Sumner Municipal Court $(\mathbf{f})$

As the Commission is well aware, the former judge of Sumner Municipal Court, Eugene 12 Hammermaster, was investigated by the Commission on Judicial Conduct. In In re Hon. A. 13 Eugene Hammermaster, 139 Wn.2d 211 (1999), the Supreme Court upheld the Commission 14 findings that Judge Hammermaster had violated numerous judicial canons. Although I was 15 appointed as the interim judge during Judge Hammermaster's suspension and made significant 16 changes, I was not able to maintain those changes until I was appointed the Sumner judge in 17 2002 upon Judge Hammermaster's retirement. Specifically, I simply treated all individuals 18 appearing in court with respect and dignity, provided the full advisement of rights to all 19 defendants, implemented the proper procedures for the appointment of the public defender, 20 required that an attorney rather than a paralegal represent the city in court proceedings, and 21 insured the fair and proper legal conditions of release and sentencing. From 2002 to 2008, I was 22 able to completely change the culture of the Sumner Court from a "good old boy" extension of 23

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the police department to enable it to be an independent court which provided proper due process

to all defendants.

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