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#### BEFORE THE COMMISSION ON JUDICIAL CONDUCT OF THE STATE OF WASHINGTON

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In Re the Matter of: Thornton B. Hatter Judge Pro Tem, Jefferson County District Court

CJC No. 93-1445-F-46

COMMISSION DECISION

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A Fact Finding hearing was held pursuant to Commission on Judicial Conduct rules as ordered by the Commission on Judicial Conduct ("Commission") on August 4, 1994. Members of the Commission present were G. Douglas Ferguson (presiding), Judge Donald H. Thompson, Ruth Schroeder, Nancyhelen Hunter Fischer, K. Collins Sprague, Anthony Thein, Judie Fortier, and Dr. Dianne Welsh After the August 4 hearing concluded, the record of the proceeding was provided to those members who were not present. Of those members, the Honorable H. Joseph Coleman and the Honorable Susan Dubuisson read the record which included the exhibits and transcript of the testimony. Member Margo Keller did not participate.

Respondent Judge Pro Tem Thornton B. Hatter appeared pro se. The Commission was represented by Byrnes & Keller and Paul R. Taylor.

Respondent moved to dismiss the charges for lack of personal and subject matter jurisdiction. The basis for the motion is Respondent's assertion that the Commission had no authority to act

COMMISSION DECISION - Page 1

as to the dates in question. Respondent asserts that he was not actually serving as a judge. He further asserts that he was not qualified to act as a judge because he did not give an oath of The evidence adduced at the hearing, and particularly Exhibit No. 1, clearly shows that Respondent was a judge pro tem for at least the period commencing on December 18, 1991 and ending on August 12, 1992. See Finding of Fact No. 2. Service as a judge pro tem during this period establishes Commission jurisdiction to bring Statement of Charges for an incident that allegedly occurred on July 30, 1992. The incidents alleged on or about May 28, 1985 and in mid-April, 1991, occurred before Respondent performed judicial functions. These earlier incidents do not support charges of violations of the Code of Judicial Conduct because Respondent was not yet a judge. However, these incidents may be considered for relevant probative value. RCW 2.64.057. Respondent's motion to dismiss is denied with respect to the incident occurring on or about July 30, 1992. Respondent's motion to dismiss is granted with respect to charges for violations of the Code of Judicial Conduct for incidents occurring on or about May 28, 1985 and in mid-April, 1991. Findings concerning these incidents will be made only for probative value and determining sanctions, where relevant, and not to independently support charges under the Code.

Witnesses were sworn and heard; exhibits were admitted; parties gave arguments.

Having heard or read the evidence, and having considered the arguments of the parties, the Commission finds by clear, cogent and

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convincing evidence the following:

### FINDINGS OF FACT

- 1. Thornton Basil Hatter, Respondent herein, is an attorney at law in the state of Washington and has been an attorney since 1982. He has maintained a general law practice in Port Townsend (Port Hadlock), Jefferson County, Washington since 1989. He maintains a residence in Lake Forest Park, King County, Washington.
- 2. Commencing on December 18, 1991 until August 12, 1992 Respondent was available to perform, and did occasionally perform, judicial functions as a judge pro tem of the Jefferson County District Court.

Respondent alleges that he was not a judge pro tem in August, 1992. Contrary to Respondent's contention, the sixth page of Exhibit No. 1 shows that Respondent was the judge pro tem on August 12, 1992 for Jefferson District Court Cause No. 14387. In that matter, Respondent appointed a public defender. The Jefferson County District Court records are not impeached by any credible evidence. Respondent was, and is, available to perform judicial functions.

## The "T.W." Incident

3. On or about July 30, 1992, at about 10:30 p.m., Respondent picked up a minor male (T.W.), 12 years of age, who was hitchhiking on the Lynnwood southbound on-ramp to Interstate 5. Respondent and T.W. engaged in a conversation from which Respondent concluded that T.W. "was younger than he looked, or he might have

had mental health problems." Respondent formed an impression that T.W. was "naive."

In response to Respondent's question about where he was going, T.W. said "Spokane." After commenting on T.W.'s inadequate clothes (windbreaker and nylon shorts), Respondent asked T.W. if he knew it was illegal to hitchhike on the freeway. T.W. said he was going to Spokane. Respondent said "I'm not going quite that far." Respondent said that he lived a few exits down the road. asked if Respondent would help him. Respondent offered to take the youth to the University District exit where there would be more T.W. asked to be taken to Spokane to which Respondent said "No, I have to go to work in the morning." Respondent offered to take T.W. to the University District, to which T.W. said no. T.W. asked to be taken to Eastgate, which is an area in Bellevue along I-90, and Respondent said, "No, the U-District at the farthest." In response to T.W.'s repeated requests to be taken to Spokane, Respondent said no. Respondent said, "Look, best I can do is to take you either to the U-District, because it's getting late, or you can spend the night at my house. I live two blocks off the You can start again from there in the morning."3 freeway.

5. From his professional experience as a former deputy prosecuting attorney, juvenile division, in King County, Respondent

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Tr. page 50.

<sup>23</sup> 

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Tr. page 50. See Tr. page 68.

<sup>3</sup> Tr. pages 47-51.

"was very familiar with all the resources" available to children in King County, and through Child Protective Services.

Respondent brought the youth to his residence. No one else was there at the time. Before opening the door, T.W. asked about videos. As they entered, T.W. saw the video player and some of the video cassettes. There were some adult video cassettes, including "Bad Boys Dormitory," enclosed in a case near the player. Respondent told T.W. that he would not be interested in those Ostensibly to distract T.W. from the videos, Respondent showed T.W. all the bedrooms, including his own, and the exits in the house. He then made T.W. a sandwich. Respondent allowed T.W. to choose to sleep on the living room or in an empty bedroom. T.W. chose the sofa near the TV. Respondent went to his own bedroom. Soon thereafter Respondent heard an adult video being played too He went to the living room to turn down the volume and observed T.W. sitting on the sofa appearing to masturbate. Respondent left the room but continued to permit the youth to view the sexually explicit adult videotapes.

Later, at 2 or 3 a.m., T.W. came naked to Respondent's bed and caressed Respondent. In his bed, T.W. asked Respondent if he wanted to engage in anal intercourse. Respondent said he declined, getting up saying, "I don't have any rubbers." Respondent testified that he told T.W. to leave the room. He testified he knew he had a "definite problem." Respondent testified he was

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<sup>4</sup> Tr. page 51, line 11.

<sup>5</sup> Tr. page 63, line 6.

aware of possible allegations about sex and thus was concerned about how to say no.

7. At about 6 a.m., Respondent took T.W. to a service road along Eastgate in the Bellevue area. Respondent testified he had a busy schedule and did not have "much time to tarry with him [T.W.]." He provided a sign to T.W. that said "Spokane". On the way to Eastgate Respondent said to T.W., "Boy, you don't seem as naive to me as the night before." Respondent advised T.W. about safe sex and warned T.W., "don't put cum in your mouth; don't take men's cum in your mouth." Respondent dropped off T.W., wearing the same clothes, near the freeway with the cardboard sign and his business card.

## The "T.B." Incident

8. At 3 a.m. on a Friday or Saturday in May, 1985, Respondent was driving around the Aurora Village Mall on Highway 99. He picked up a "shaggy-haired," "scrawny" minor male (T.B.) who "smelled a little bit", about 14 years of age, who was hitchhiking along Highway 99. Respondent and T.B. drove around and talked until daylight. Respondent learned that T.B. was homeless. In the course of speaking with T.B., Respondent learned that T.B. had, on that evening, contemplated soliciting sex in exchange for money. Respondent took T.B. to his home to talk, including talk about sex. Respondent made no effort to call the police or to contact Child Protective Services. Respondent thought

<sup>6</sup> Tr. page 68, lines 18-19.

<sup>7</sup> Tr. pages 72 and 78.

that T.B. was looking for someone to take care of him, a "sugar daddy." Respondent told T.B., "Sounds to me like you're looking for someone to take care of you, and I'm not going to be the someone." Respondent dropped off T.B. at the Aurora Village Mall at 10 a.m. the next morning and gave T.B. his home telephone number "if he needed a place to take a shower because he smelled."

On or about the evening of May 28, 1985, Respondent drove 9. the Aurora Village Mall at about 9:30 p.m. prearrangement, met T.B. T.B. entered Respondent's car after which they drove to a restaurant in Snohomish County where Respondent purchased a meal for him. Respondent and T.B. then drove around for some time. T.B. showed Respondent where his parents lived and the school he had last attended. At about midnight, Respondent finally stopped on a dead end road near some gasoline storage tanks at Richmond Beach. Respondent left the car to relieve himself. He got back in the car then drove back out a short way and stopped. Respondent parked the car and, after more talking, T.B. removed his shirt and Respondent massaged T.B.'s naked back. Respondent testified he thought it was possible that T.B. may have been masturbating, but did not observe it. Their activity was interrupted when a police car pulled up. Respondent testified that he might have been worried about how their activity might appear to others. 10

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10 Tr. pages 91.

<sup>8</sup> Tr. page 77, lines 20-22.

<sup>25</sup> 

Tr page 78.

10. Respondent, in his direct testimony, testified that there was no testimony in the criminal trial, State v. Hatter, by T.B. about his masturbating, or about any explicit sexual contact between himself and T.B. As brought out in cross examination, the record discloses otherwise. 11

For example, the transcript of the March 31, 1993 testimony of Timothy Allen Bean in State v. Hatter, King County Superior Court Cause No. 92-1-06556-4 (CJC Exhibit No. 4, pp 17-19) states in part:

Okay. What happened when you went to this area? Q.

We pulled off to the side, he kind of reclined my seat back, he took his shoes off, started rubbing my stomach and A. jacking me off.

Q. Well, what were you wearing?

My clothes. A.

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And were you wearing a shirt? Pants? Q.

I was wearing pants and a shirt.

A. Well, how was it that he started jacking you off? Q.

Well, he helped me unbutton my pants and pushed them down a little ways. A.

Q. Okay. What about your shirt? Where was your shirt?

A. Kind of up towards my neck.

> Q. So what part of your body was exposed?

A. My stomach and my private area.

Q. Okay. Whose idea was it to be jacked off?

A. His idea.

Q. What was he using to jack you off with?

His hands.

Q. What position were you in in the car?

I was sitting on the backside. A.

Q. You said the seat was reclined?

A. Correct.

Q. Were you on your stomach?

A.

Q. Were you ever on your stomach at all?

A.

Q. Answer yes or no, please.

A. No.

Q.

Q.

Q. Was his seat reclined?

A. Not as much as mine was.

Okay. How long do you think his hand was on your penis?

For about 20 minutes, then he saw some flashlights around the car. A.

Okay. You saw some flashlights around the car?

A. Correct.

When you saw the flashlights, do you remember him saying anything? Q.

Λ. He was saying, "Oh, shit."

Q. Okay.

And I said, "Oh, shit." A.

You both said, "Oh, shit"? Q.

Correct.

Q. What position were you in when you saw the flashlights?

I was sitting up real fast.

Q. Okay. But I mean right before you saw the flashlights, what position were you in?

A. I was reclined back.

Q. You mean on your stomach, your side or your back?

On my back.

COMMISSION DECISION - Page 8

11. Respondent believes that the circumstances of his being parked on a dead end road around midnight, under a light, massaging the naked back of a homeless minor, created no appearance of impropriety. 12

## The "J.G." Incident

12. In mid-April, 1991, Respondent drove from Seattle, Washington to the residence of an individual's (J.G.) mother in Hillsboro, Oregon. Respondent was "very angry" with J.G., because J.G. owed Respondent \$750 for rent and bail.

From J.G.'s mother, Respondent learned that J.G. was staying outside Beaverton, Oregon. While there, Respondent talked with J.G. over the telephone. Respondent lied to J.G. saying "[J.G.], something has happened to [your son]. You need to go back to Seattle." Respondent told J.G. something to the effect that J.G.'s son had been seriously hurt in an automobile accident. However, J.G.'s mother then told J.G. that there was nothing wrong with his son. Respondent told J.G. that he would be taken into custody by Oregon police pursuant to warrants Respondent believed to be outstanding on J.G. and it would take J.G. a month in custody to get back to Port Townsend, or that J.G. could ride back with Respondent to Washington state and do his time immediately.

13. Respondent was accompanied on the trip by a person selected by Respondent for his large size (6 feet, 5 inches, 235 pounds) and intimidating, imposing appearance. After J.G. entered Respondent's car, Respondent displayed a stun gun for the purpose

<sup>12</sup> Tr. pages 91, 110-111.

of intimidating him, and as a part of a plan to "mentally terrorize" him. Also as a means of accomplishing this purpose, a set of handcuffs was displayed in the car. During the trip, Respondent and his companion laughed at J.G., and did not answer his questions to heighten J.G.'s anxiety.

14. Upon returning to Seattle, by prearrangement, Respondent picked up another person whose presence was calculated to raise J.G.'s uncertainty of what was going to happen. The four drove to Respondent's home. While there, Respondent made statements intended to instill a fear in J.G. that Respondent and the others would cause him harm. For example, Respondent said to another companion, "Is the room ready?"

Thereafter, J.G. managed to get access to Respondent's telephone and call the 911 emergency number. J.G said that there was a warrant for his arrest and to come pick him up, following which the police intervened.

- 15. Respondent acknowledges that his conduct with respect to J.G. would have been improper had he been a judge.
- 16. Any Conclusion which should be deemed a Finding of Fact is hereby adopted as such.

#### CONCLUSIONS

#### Jurisdiction

The Commission has jurisdiction over Respondent. RCW
 2.64.010(4) includes judges pro tempore in the term "judge or

28 COMMISSION DECISION - Page 10

justice."13 1 The preamble to the Code of Judicial Conduct states: 2 Anyone, whether or not a lawyer, who is an officer of a judicial system performing judicial functions, including an officer such as a referee 3 in bankruptcy, special master, court commissioner, or magistrate, is a judge for the purpose of this 4 All judges should comply with this code 5 except as provided below. 6 7 Judges Pro Tempore. Judges pro tempore are persons who are appointed to act temporarily as 8 judges. While acting as such, judges pro tempore (1)are not required to comply with Canon 5(C)(2), 9 (C)(3), (D), (E), (F), and (G), and Canon 6(C). Persons who have been judges pro tempore 10 should not act as lawyers in a proceeding in which judges or in any other they have served as 11 proceeding related thereto. 12 RCW 2.64.057 provides quidance on past behavior of a person 13 who was, or is now a judge: 14 The commission is authorized to investigate and consider for probative value any conduct that 15 may have occurred prior to, on, or after December 4, 1980, by a person who was, or is now, a judge or 16 justice when such conduct relates to a complaint 17 filed with the commission against the same judge or justice. 18 The provision authorizes the Commission to investigate and consider 19 for probative value any conduct by a judge or former judge, when 20 such conduct relates to a complaint against such judge filed with 21 RCW 2.64.010 provides: 22 "Judge or justice" includes justices of the supreme court, judges of the court of 23 appeals, judges of the superior courts, judges of any court organized under Titles 3 or 35 RCW, judges pro tempore, court commissioners, and magistrates. 24 This chapter shall apply to any judge or justice, regardless of whether the judge or justice serves full time or part time, and regardless of whether the judge or justice is admitted to practice law 25 in this state. 26 (Emphasis added.) 27

COMMISSION DECISION - Page 11

the Commission. The incidents in question occurred both before and after Respondent was a judge.

- 2. With respect to the 1992 "T.W." incident (Findings 3 through 7), Respondent violated the Code of Judicial Conduct, Canons 1 and 2(A). Respondent's behavior and conduct with a minor male gives an appearance of impropriety in his activities. Respondent's behavior and conduct detrimentally affects the integrity of the judiciary and undermines public confidence in the administration of justice. Such behavior and conduct do not meet the high standards of conduct required of a judge in the state of Washington.
- 3. (a) With respect to the 1985 "T.B." incident (Findings 8 through 11), before Respondent performed any judicial functions, he engaged in a course of conduct with a minor male described in the Findings that bears directly and adversely upon his fitness for office.
  - (b) With respect to the 1991 "J.G." incident (Findings 12

#### CANON 1

#### Judges Should Uphold the Integrity and Independence of the Judiciary

An independent and honorable judiciary is indispensable to justice in our society. Judges should participate in establishing, maintaining, and enforcing, and should themselves observe high standards of conduct so that the integrity and independence of the judiciary may be preserved. The provisions of this code should be construed and applied to further that objective.

#### CANON 2

## Judges Should Avoid Impropriety and the Appearance of Impropriety in All Their Activities

(A) Judges should respect and comply with the law and should conduct themselves at all times in a manner that promotes public confidence in the integrity and impartiality of the judiciary.

COMMISSION DECISION - Page 12

<sup>14</sup> The Code of Judicial Conduct provides in part:

through 15), before Respondent performed any judicial functions, he engaged in conduct described in the Findings that bears directly and adversely upon his fitness for office.

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Sanctions

4. In determining whether to impose a particular sanction, it is necessary to weigh mitigating and aggravating factors, if any, to arrive at an appropriate discipline in cases involving violations of the Code of Judicial Conduct. To guide the Commission's identification and interpretation of mitigating and aggravating circumstances, the Commission relied upon criteria set forth by the Washington State Supreme Court in <u>In re Deming</u>, 108 Wn.2d 82 (1987):

To determine the appropriate sanction, we consider the following nonexclusive factors: whether the misconduct is an isolated instance or evidence a pattern of conduct; (b) the nature, extent and frequency of occurrence of the acts of misconduct; (c) whether the misconduct occurred out in orcourtroom; (d) whether the misconduct occurred in the judge's official capacity or in his whether the judge has private life; (e) that the acts acknowledged or recognized occurred; (f) whether the judge has evidenced an effort to change or modify his conduct; (g) the length of service on the bench; whether there have been prior complaints about this judge; (i) the effect the misconduct has upon the integrity of and respect for the judiciary; and (j) the extent to which the judge exploited his position to satisfy his personal desires.

In re Deming at pp. 119-120.

- 5. The Commission concludes:
- (a) Isolated Instances or Pattern of Misconduct.

Respondent's misconduct is not an isolated event but part of a pattern of conduct. Respondent engaged in three incidents of conduct involving individuals in vulnerable positions that bear on his fitness to perform judicial functions. Two of the three events occurred before Respondent began to perform judicial functions and, for that reason, do not support charges of violations of the Code of Judicial Conduct. Two of the three events involved, at a minimum, an appearance of inappropriate contact with minors. Respondent's conduct which violated the Code of Judicial Conduct, the T.W. incident, is a part of a pattern of conduct in which Respondent controlled the circumstances and location, whether at his home or in his car.

Nature, Extent and Frequency of Misconduct. Respondent's misconduct with T.W. was serious, involving appearing to take advantage of a "naive" twelve-year old in circumstances where the child was vulnerable. When first encountering T.W., Respondent learned that T.W. wanted to go to Spokane. After being refused, T.W. then asked to be taken to Eastgate, which was farther than Respondent was willing to go that night. Respondent offered T.W. a place to stay, at Respondent's house, just two blocks from the At the house, Respondent demonstrated, from his own version of the events, an absence of ability to supervise the youth although he possessed full knowledge of resources available in the appeared to have the run of the house over county. T.W. Respondent's ineffective objection, or with his tacit approval. Respondent's statement to T.W. that he did not have any rubbers as

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an excuse not to engage in anal intercourse was inappropriate to a "naive" boy. The next morning, when Respondent was in a hurry, he nonetheless took T.W. to Eastgate, a location he refused to take T.W. to a few hours earlier. To facilitate T.W.'s hitchhiking, an illegal activity as he had explained to T.W. the night before, T.W. was given a cardboard sign and Respondent's business card. The foregoing described conduct was not isolated. The two other incidences (T.B. and J.G.) show a similar pattern of conduct in which Respondent took advantage of others who were in a subordinate, vulnerable position. Respondent's expressed purpose of collecting a debt from J.G. was wholly lost in the exaction of his notion of "justice".

- (c) <u>Misconduct Manifested in the Courtroom</u>. Respondent's misconduct occurred outside the courtroom.
- (d) <u>Misconduct in Official Capacity or Private Life</u>.

  Respondent's misconduct occurred in his private life.
- (e) Acknowledgement of Misconduct. With regard to the T.W. incident, Respondent does not acknowledge misconduct or the appearance of misconduct. Respondent's present refusal to acknowledge the appearance of any impropriety must be discounted in light of his admitted awareness and concern at the time for potential allegations of sexual contact with minors. independent evidence is probative concerning Respondent's appreciation of his conduct. Respondent testified that he might have been worried about how it would appear to be with a shirtless T.B. in a parked car. These concerns for appearances imply an

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acknowledgement of what constitutes proper and improper conduct. Finally, Respondent acknowledges that his conduct with J.G. would not be appropriate for a judge.

- (f) Effort to Change or Modify Behavior. There is no evidence that Respondent has made or will make any effort to change or modify his conduct.
- (g) Length of Service on the Bench. Respondent has served in his capacity as District Court Judge Pro Tem for Jefferson County from December 18, 1991 until August 12, 1992. There is nothing to prevent Respondent from resuming such a position, or another position as a judge in the judiciary.
- (h) <u>Prior Complaints</u>. There have been no complaints resulting in public statement of charges by the Commission concerning Respondent.
- (i) Effect of Misconduct on Judiciary. Respondent's behavior toward T.W. does not contribute to the independence and honor of the judiciary. Respondent did not behave in a manner that observed high standards of conduct nor in a manner that showed respect for the law. Respondent's conduct detrimentally affects the integrity of the judiciary and undermines public confidence in the administration of justice.
- (j) Extent of Exploitation of Position. There is no evidence in this case that Respondent has used his judicial position to exploit or satisfy his personal desires.
- 6. The Findings show that Respondent has engaged in a pattern of conduct which is particularly opprobrious in light of

the high standards of behavior expected from a judge. Respondent's conduct, in its best view, manifests an absence of judgment. Respondent's testimony to issues concerning his service as a judge pro tem and the testimony at his criminal trial about his alleged sexual contact with T.B. was evasive, unresponsive, or untrue. We conclude that his conduct violated the Code of Judicial Conduct, detrimentally affects the integrity of the judiciary, undermines public confidence in the administration of justice. The nature of Respondent's violations, after considering the aggravating and mitigating factors, compel the conclusion that Respondent should be censured and disqualified from serving as a judicial officer.

7. Any Finding of Fact which should be deemed a Conclusion of Law is hereby adopted as such.

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ORDER OF CENSURE

Based upon the foregoing Findings of Fact and Conclusions, the Commission determines that Respondent violated Canons 1 and 2(A) of the Code of Judicial Conduct, and hereby CENSURES Respondent.

## RECOMMENDATION

Using the criteria stated in Conclusion 4, and considering the Findings and Conclusions, it is the opinion of the Commission on Judicial Conduct that Respondent has demonstrated an absence of the personal and professional qualities which are necessary to hold judicial office.

Therefore, the Commission recommends to the Supreme Court that Thornton B. Hatter be disqualified from serving in any judicial office.

DATED this 14h day of October, 1994.

15		COMMISSION ON JUDICIAL CONDUCT
16		Kierle Ochrander
17	G. Douglas Ferguson, Presiding	Suth Schroeder, Chair
18	H Themenson	Para Solar Hunter Fincher
19	Hon. Donald H. Thompson	Nancyhelen Hunter Fischer
20		Dr. Din. WhatBlack
21	K. Collins Sprague	Dr. Dianne Welsh Bleck
22	Onty Edhin	andie Fortier
23	Anthony Thein	Judle Fortier
24	H Forms Coleman	Juan A. Dulmina
25	Hon. H. Joseph Coleman	Hon. Susan Dubuisson